SUPREME COURT OF THE UNITED STATES

IN THE SU	PREME COURT	OF THE U	NITED STATES
DAVID FOX DUBIN,)	
	Petitioner,)	
v.)	No. 22-10
UNITED STATES,)	
	Respondent.)	

Pages: 1 through 106

Place: Washington, D.C.

Date: February 27, 2023

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4	Petitioner,)
5	V.) No. 22-10
6	UNITED STATES,)
7	Respondent.)
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9		
10	Washington, D	.C.
11	Monday, February 2	27, 2023
12		
13	The above-entitled matter	r came on for
14	oral argument before the Suprem	e Court of the
15	United States at 10:03 a.m.	
16		
17	APPEARANCES:	
18	JEFFREY L. FISHER, ESQUIRE, Sta	nford, California; on
19	behalf of the Petitioner.	
20	VIVEK SURI, Assistant to the So	licitor General,
21	Department of Justice, Wash	ington, D.C.; on behalf
22	of the Respondent.	
23		
24		
25		

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1	PROCEEDINGS
2	(10:03 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear
4	argument this morning in Case 22-10, Dubin
5	versus United States.
6	Mr. Fisher.
7	ORAL ARGUMENT OF JEFFREY L. FISHER
8	ON BEHALF OF THE PETITIONER
9	MR. FISHER: Mr. Chief Justice, and
10	may it please the Court:
11	The Fifth Circuit's decision here
12	stretches the aggravated identity theft statute
13	beyond its breaking point. Overbilling Medicaid
14	by \$101 may provide fodder for a simple
15	healthcare fraud prosecution, but, as even the
16	concurring judges below recognized, it does not
17	meet any ordinary understanding of the term
18	"identity theft."
19	Nor, for two independent reasons, does
20	Mr. Dubin's conduct fall within the terms of
21	Section 1028A. First, he did not use Patient
22	L's name in relation to his healthcare fraud
23	offense. That statutory element requires that
24	the use of the name be instrumental, not merely
25	incidental, to the fraud.

Δ

Τ	in a fraud case, another way to think
2	about that is it requires the name to be the
3	"who" in the fraud, that is, misrepresenting who
4	received services, not merely how or when those
5	services were received. And Mr. Dubin's conduct
6	falls only in the latter camp.
7	Second, Mr. Dubin did not use Patient
8	L's identity without lawful authority. He had
9	permission to use Patient L's identity to bill
LO	Medicaid for psychological services, and that's
L1	precisely what he did.
L2	A contextual perspective confirms this
L3	analysis. The federal fraud statute that's the
L 4	predicate here, like the other federal fraud
L5	statutes, covers an enormously broad swath of
L 6	conduct, and, therefore, Congress has made
L7	prison time discretionary in those instances.
L8	And as the Federal Defenders' brief
L9	explains, the median sentence in a fraud case in
20	this country is 12 months. Twenty-five percent
21	of offenders receive only probation. The
22	sentence this statute, by contrast, requires
23	a two-year mandatory minimum.
24	So all indications are what Congress
25	was doing is targeting a particularly egregious

- 1 form of fraud, use of somebody's name through
- 2 stealing it, misappropriating it, or -- or
- 3 impersonating the person, identity theft.
- But, if the government is right and if
- 5 the Fifth Circuit is right about how broad the
- 6 statute is, what it would do is it would
- 7 transform fraud prosecutions to having every one
- 8 of them be essentially an aggravated identity
- 9 theft prosecution too, and that would thwart's
- 10 Congress's careful design.
- 11 The Court should reverse, and I'm
- happy to answer any questions the Court has.
- 13 JUSTICE THOMAS: Mr. Fisher, you said
- 14 that -- that Mr. Dubin was authorized to use
- 15 Patient L's identity. Was Dubin authorized to
- 16 use Patient -- Patient L's identity for this
- 17 particular transaction?
- 18 MR. FISHER: Well, I think the best I
- 19 can answer is yes, he was in the sense that he
- was authorized to use Patient L's identity for
- 21 billing Medicaid. That was the name that was at
- 22 the center --
- JUSTICE THOMAS: Well, I understand --
- that's a little broader. Well, you could say
- 25 that if you drop a car off at a valet, your

- 1 Porsche -- I don't have one -- but, if you had a
- 2 Porsche, you'd be concerned about the use of it,
- 3 and the valet is authorized to drive it
- 4 generally but not to drive it around the city,
- 5 but to park it.
- 6 So I don't see how this is any
- 7 different from that. He's authorized to bill at
- 8 the appropriate charges, but it's not a general
- 9 authorization.
- 10 MR. FISHER: Well, I think, Justice
- 11 Thomas, the only way to make sense of that
- 12 element in the statute is to do it more
- generally, and I think there's a couple of
- 14 reasons why that is so.
- And, first, let me just start with the
- 16 record in this case. The only thing the
- 17 government ever argued in this case was that the
- 18 unauthorized use was the fact that Mr. Dubin
- 19 committed a crime with the name. That's at
- Joint Appendix page 31 and 32, and it's also at
- 21 the Pet. App. 66a and 67a. So the Fifth
- 22 Circuit's theory and the government's theory was
- 23 simply using the name to commit a crime is what
- 24 makes it unauthorized use.
- 25 And so, when you turn to the statute,

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that cannot be right for two reasons. One is
1
 2
     because the statute already requires a
 3
      violation. That's the predicate crime.
      this would just make it superfluous.
 4
 5
                And, second of all, remember, just as
 6
      a matter of grammar, lawful authorized --
 7
      "lawful" modifies use, not -- I'm sorry,
      "lawful" modifies "authority," not "use."
8
9
                And so what the government would do
10
      and I think, with all due respect, what your
11
      hypothetical would do would ask whether the --
12
     whether the item was used lawfully, not whether
13
      the person had authority in a general sense.
14
                And I think one other analogy -- one
15
     other analogy that -- that we give the Court in
16
      our brief is burglary law, which is a common
17
      criminal law thing, where you don't ask whether
18
      the person had authority to enter the building
19
      to commit a crime, because nobody has that kind
20
      of authority. You ask whether they had general
21
      authority to enter the building. We think
2.2
      that's what the element is doing in the statute.
23
                JUSTICE JACKSON: But how general are
24
      you -- you know, is your analysis? I mean, I --
      you use a reference to a hypo about a waiter,
25
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- 1 and I thought that was very interesting and
- 2 maybe illuminating in this regard.
- 3 So, you know, I give the waiter my
- 4 credit card, and rather than charging me for the
- 5 food, he charges me -- you know, he pays down
- 6 his mortgage with my credit card.
- 7 Is that use with or without lawful
- 8 authority and why?
- 9 MR. FISHER: I think that's probably
- 10 use without lawful authority because, when you
- 11 give your credit card to the waiter, you are
- assuming that the waiter's going to charge you
- for the meal or at least -- at least something
- 14 from the restaurant.
- 15 JUSTICE JACKSON: All right. So, if
- 16 he charges --
- MR. FISHER: And so, if the waiter --
- JUSTICE JACKSON: Yeah.
- 19 MR. FISHER: Sorry.
- JUSTICE JACKSON: So go ahead.
- 21 Mm-hmm.
- MR. FISHER: So, if the waiter uses it
- 23 to charge something else, that's an additional
- 24 transaction that is not authorized.
- JUSTICE JACKSON: What if he charges

- 1 me for a bunch of things I didn't order? So it
- 2 is using for the meal, right? We're not in that
- 3 other scenario. But I didn't order all these
- 4 things, and suddenly they're on the bill.
- 5 MR. FISHER: So I think that is --
- 6 that is without lawful authority, but I think it
- 7 might be -- you might -- it might still not be
- 8 in relation to the crime because there --
- 9 JUSTICE JACKSON: Right, right. But
- 10 I'm just -- so -- so you -- so isn't that the
- same thing as is being alleged here with respect
- 12 to your client?
- MR. FISHER: I don't think so because,
- if you look at the actual bill in this case or
- 15 the Medicaid claim -- it's at the very last two
- 16 pages of the Joint Appendix -- it is -- under --
- there's a procedure code that -- that says what
- 18 you are billing for, and the procedure code is
- 19 exactly the same as whether or not -- the
- 20 dispute here is whether a licensed psychologist
- 21 versus a licensed psychological associate
- 22 provided the services.
- JUSTICE JACKSON: But that's not what
- 24 he ordered. I mean, that's not what the law --
- 25 what the law orders. I don't see how that's any

- different than the waiter putting something on
- 2 the bill that was not -- you know, fraudulently,
- 3 that -- that was not actually ordered.
- 4 MR. FISHER: Well, I think that the --
- 5 the -- the mortgage example is easier. And I
- 6 think that is why "without lawful authority" as
- 7 -- I mean, I -- I acknowledge that it's -- that
- 8 it's -- that it's challenging to figure out
- 9 exactly what level of generality you're asking,
- 10 but I think the best way to do it is say, did
- 11 the person give authority to -- to bill for this
- type of service or this type of product? So --
- JUSTICE KAGAN: So, when you --
- MR. FISHER: -- I think, Justice --
- 15 sorry.
- JUSTICE KAGAN: Go ahead. Sorry.
- 17 MR. FISHER: I think, Justice Jackson,
- if it's just extra food on the bill, that may
- 19 not be without lawful authority, but, if it's
- 20 something different from the items in the
- 21 restaurant, then that would be outside of the
- 22 expectation of the transaction.
- JUSTICE SOTOMAYOR: But that's not --
- JUSTICE KAGAN: Same --
- JUSTICE SOTOMAYOR: I'm sorry.

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JUSTICE KAGAN: No, go ahead.
1
                JUSTICE SOTOMAYOR: That's not
 2
 3
      identity theft, meaning there's two --
 4
               MR. FISHER: It's still not identity
 5
      theft --
 6
                JUSTICE SOTOMAYOR: -- there's two
 7
      elements.
8
               MR. FISHER: That's right.
9
                JUSTICE SOTOMAYOR: And, as I
     understand your description of "in relation to,"
10
11
      you keep going back to that means that the name
12
     must be a part of what makes the predicate
     conduct fraudulent. And the name there isn't
13
14
     because the extra food isn't helping the --
15
     isn't on the who may -- who you're -- who that
16
     person is. They gave you the credit card.
17
     You're charging extra food.
18
               MR. FISHER: That's right, Justice
19
      Sotomayor. I think it --
20
                JUSTICE SOTOMAYOR: It's like, if I
21
      ordered a tomahawk steak and they gave me a big
22
      sirloin steak, that would be a fraud, but my
23
     name isn't used in that way, correct?
24
               MR. FISHER: Right. That's right. I
25
      think it's important to keep -- these are --
```

1	CHIEF JUSTICE ROBERTS: Well, but
2	but you needed to use an actual patient's name,
3	right? So it's not just like you got a credit
4	card and you don't care whose it is and you're
5	just sort of charging it. It had to be, if it's
6	not Patient L, it had to be Patient A, B, C or
7	whatever, because I assume they check that this
8	is somebody covered by whatever it is, Medicare
9	or Medicaid.
10	MR. FISHER: Well, two things, Your
11	Honor. First of all, as a technical matter,
12	under the Medicaid under the healthcare fraud
13	statute here, there doesn't have to be any name
14	at all, let alone a Medicaid-eligible name, on
15	the claim to violate the statute. So, as a
16	technical matter, I think a name is not required
17	to violate the statute.
18	And I think this was
19	CHIEF JUSTICE ROBERTS: There has to
20	be
21	MR. FISHER: the General's point
22	CHIEF JUSTICE ROBERTS: Does there
23	have to be a name not to violate the statute?
24	MR. FISHER: Pardon me?
25	CHIEF JUSTICE ROBERTS. Does there

- 1 have to be a name not to violate a statute? In
- 2 other words, you're saying you could -- could
- 3 put any name, somebody who doesn't have any
- 4 coverage or any relation at all?
- 5 MR. FISHER: Yes, it would still be
- 6 healthcare fraud if you were listing a service
- 7 you didn't provide or overbilling or what -- or
- 8 whatever else. So the name is not essential to
- 9 commit the crime.
- But I would add to that, even if the
- 11 name were essential to commit the crime, we
- 12 still think that's too low a bar for "in
- 13 relation to." And, as we point out, one example
- is, if all you need is a but-for relationship to
- satisfy the "in relation to" element, then every
- 16 mail or wire fraud case that has a name on an
- 17 envelope or a name in the e-mail address or the
- 18 phone number becomes identity theft.
- JUSTICE SOTOMAYOR: Isn't that why --
- 20 MR. FISHER: Every time --
- JUSTICE SOTOMAYOR: -- isn't that why
- the government disclaims that and it comes up
- with a theory that says a name on an envelope is
- something that anybody can use, correct?
- MR. FISHER: Well, that's right,

- 1 Justice Sotomayor. That's what the government
- 2 says, but, again, it's important to distinguish
- 3 the elements, one from the other. I don't think
- 4 the government disputes that the name on the
- 5 envelope satisfies its but-for test under the
- 6 "in relation to" element.
- JUSTICE SOTOMAYOR: Right.
- 8 MR. FISHER: And so they do have a
- 9 different answer for the mail fraud hypo there.
- 10 On "without lawful authority," they say somebody
- is assumed to have authority to send an
- 12 unsolicited letter, but that brings me back to
- 13 the level of generality question. That answer
- 14 violates their own rule.
- Their rule is you have to have
- specific authorization to the exact thing you
- did in the manner you did it. So you would not
- 18 ask whether somebody has authorization to send
- 19 an unsolicited letter. You'd ask whether
- somebody has authorization to send a fraudulent
- letter, and the answer to that would be no, just
- 22 like here.
- JUSTICE JACKSON: But why isn't that
- 24 right? I mean, I -- I -- I'm still struggling
- 25 with the -- with the waiter hypo. Isolating

- 1 "without authority," I understand your point in
- 2 -- "during and in relation," it probably still
- 3 wouldn't be --
- 4 MR. FISHER: Yes.
- 5 JUSTICE JACKSON: -- triggering this
- 6 statute because of the nature of it. Fine.
- But, without authority, if the waiter
- 8 is charging things, you've given him permission
- 9 to charge it for food, you say that's enough to
- 10 allow it to be with authority.
- But I guess I don't understand why, if
- he's charging it for food that I didn't order
- 13 fraudulently, that is with authority.
- 14 MR. FISHER: No, I think if I -- I may
- 15 have misunderstood then if I said that. As to
- 16 food on the menu, I think, if something is
- 17 charged that was not ordered, you do -- you are
- 18 giving authority at least for the -- for the
- 19 transaction where you give the credit card to
- 20 charge the bill.
- Now, if the next day the waiter were
- 22 to charge something else after you've left the
- restaurant and after that charge has been done,
- then I think the authority is expired after you
- 25 leave the restaurant. But -- but maybe I

misunderstood in the mix of --1 2 JUSTICE JACKSON: I mean, where does 3 that come from? I mean, that just sort of -why does it matter whether I'm still sitting in 4 the restaurant or he does it the next day? The 5 6 point is, what is the scope of my authority? 7 When I give him the card, I am giving him the card, I think, to charge the food I ordered. 8 9 If he charges, you know, either the 10 food I didn't order or something on Amazon or pays down his mortgage, aren't all of those 11 12 scenarios the same with respect to the scope of 13 my authority? 14 MR. FISHER: I don't think so, Justice 15 Jackson. I think that, as I said to Justice 16 Thomas, you need to say something more than 17 you're billing for something other than exactly 18 what was ordered because, if that's what the 19 rule is, then it collapses into the requirement 20 that there be a predicate fraud. 21 And the Solicitor General's rule or 2.2 the Fifth Circuit's rule would then cover any 23 misbilling anytime a cashier bills anything wrong. That cannot be right under the identity 24

2.5

theft statute.

1 JUSTICE KAGAN: But just -- just the 2 same line of questions, but, you know, put it in 3 a context that's closer to this one. I mean, suppose -- I think you say at one point that if 4 5 he had charged for cancer services, that would 6 fail your test, is that correct? 7 MR. FISHER: I think that would likely be outside of the scope of authority, so it 8 would -- so it -- so it would do so --9 10 JUSTICE KAGAN: Yeah, that -- that's 11 right. That's what I'm talking about. 12 MR. FISHER: So, if we had more facts 13 in the record, it may be without authority. It would not be in relation to the crime for the 14 15 reasons you're talking about right now. 16 JUSTICE KAGAN: Yeah. So it's outside 17 the scope of authority for cancer services 18 because the patient is only supposed to get 19 psychological services. 20 But, you know, it's the same question 21 as Justice Jackson is asking. Suppose now he 22 bills for a hundred hours of sessions with a 23 full-bore psychiatrist, right, very different both in type and in quantity of the services he 24 25 actually received.

```
1
                Why should that be anything -- any
 2
      less outside the authority that's been given?
 3
                MR. FISHER: I think the answer would
      be because, again, in that scenario, Mr. Dubin
 4
      would have -- would have authority to bill for
 5
      those kinds of services.
 6
 7
                Now, Justice Kagan, to bill a hundred
      hours instead of three would be an egregious
 8
 9
      fraud for which he could be prosecuted and
10
     punished and perhaps severely, but it doesn't
     make it outside of his authority for when --
11
12
                JUSTICE KAGAN: Right. I quess I --
13
      what I'm not getting, and it's the same thing
14
      that Justice Jackson is not getting, is -- is --
15
      is why you're drawing the line between, you
16
      know, here, cancer and psychological, as opposed
17
      to drawing the line between the psychological
      services I received and other psychological
18
19
      services that I never received and, indeed,
      didn't come close to.
20
21
                MR. FISHER: I think the reason I'm
2.2
      drawing the line there with admittedly blunt
23
      textual tools that -- that Congress has given
24
      us, but the reason I'm drawing the line there is
     because the only alternative that I think I see
25
```

- on the table is that literally every mischarge
- 2 becomes without lawful authority.
- JUSTICE ALITO: Mr. Fisher --
- 4 MR. FISHER: So it sweeps in --
- 5 JUSTICE ALITO: I'm sorry. Finish.
- 6 MR. FISHER: So it would just sweep in
- 7 every misbilling, a lawyer who bills 4.9 hours
- 8 when he worked 4.8, bills for a second-year
- 9 associate when it was really a first-year, et
- 10 cetera.
- 11 JUSTICE ALITO: Your argument has a
- 12 lot of intuitive appeal because this does not
- 13 seem like what one normally thinks of as
- identity theft, but I'm wondering if you are
- trying to get too much out of the caption of
- 16 this -- out of this provision.
- 17 And I know it's a little -- it's
- 18 unfair to ask you about a case that we heard
- 19 argument in last week, but I know you follow our
- 20 cases, so I'm going to do it. If you just want
- 21 to take a pass, that's fine.
- But we heard very extensive argument
- on the meaning of Section 230 of the
- 24 Communications Act, which provides -- has been
- 25 held by the lower courts to provide pretty broad

1 immunity from civil liability for Internet 2 service providers. But the -- the caption of that section is "Protection for Good Samaritan 3 Blocking and Screening of Offensive Material." 4 5 So the -- the interpretation that the 6 lower courts have given to that provision goes 7 way beyond what you might think of just by looking at the caption. So, I mean, how far can 8 9 we go in reading -- taking the caption as the 10 gloss on the actual text in the statute? 11 MR. FISHER: So I don't think the tech 12 -- I don't think the caption can trump otherwise 13 clear language in the statute. I think the high 14 watermark perhaps for the -- for -- for the 15 title mattering, if I could turn the Court back 16 to criminal law, would be the Yates case, where 17 the Court dealt with the -- the provision in the 18 Sarbanes-Oxley Act that said that any tangible 19 object was covered by the statute, and what the 20 Court said was that -- was that "records," the 21 word in the title, limited actually the scope of 2.2 that. And I think that was perhaps a quite 23 muscular use of the title, nowhere near what 24 we're asking for here.

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Our point here, which goes all the way

2.5

- 1 back to 1805 and Chief Justice Marshall's
- 2 opinion in the Fisher case, is that the title
- 3 can illuminate and make you better understand
- 4 what the statutory text means.
- 5 And so the title here, "Aggravated
- 6 Identity Theft," simply gives you a lens through
- 7 which you can understand these very ambiguous
- 8 phrases like "without lawful authority" and "in
- 9 relation to" and those sorts of things.
- 10 JUSTICE KAGAN: The dissent in Yates
- 11 --
- 12 MR. FISHER: And we think --
- JUSTICE KAGAN: -- pointed out that --
- 14 pointed out that titles are always abridgements,
- right? I mean, you know, given the complexity
- of statutory language, you couldn't possibly put
- 17 everything that statutory language is about into
- 18 a three-word title.
- 19 So this seems like an unfortunate
- 20 abridgement in -- in a way. It doesn't really
- 21 get at the gist of what the statutory text seems
- to be about or it doesn't get to the scope of
- 23 the apparent -- the apparent scope of the
- 24 statutory text, but it is just -- you know, it's
- 25 -- it's Congress's attempt to abridge a

2.2

- 1 complicated statutory provision.
- 2 MR. FISHER: Well, let me say two
- 3 things, Justice Kagan. First of all, with due
- 4 respect to the dissent in Yates, I'm not looking
- 5 to use the title as -- as aggressively as
- 6 there. Really, there, the word "records" did
- 7 limit the language quite directly.
- 8 Here, I'm just saying it gives you a
- 9 lens through which to understand the words, and
- 10 I think that is well in the Court's mainstream
- of cases, majority or dissents.
- 12 JUSTICE SOTOMAYOR: Mr. Fisher, when
- you look at the word "theft," I've gone through
- 14 burglary statute -- not burglary statute -- a
- variety of different state statutes, and theft
- is always defined as transfer, possession, or
- 17 use.
- 18 So it's not as if the title is not in
- 19 the very words of the statute. Most theft
- 20 statutes are using transfer, possession, or
- 21 using of someone else's property, correct?
- MR. FISHER: I think that's right, and
- 23 in Flores-Figueroa, the Court actually, with
- this particular statute in mind, looked at the
- 25 title. So there's precedent on the books from

2.3

- 1 this Court as to the usefulness of this title.
- 2 JUSTICE SOTOMAYOR: So why do you rely
- on "in relation to"? I relied on -- just on the
- 4 word "use." If I look at it through the lens of
- 5 the words that are being used, "transfer,
- 6 possession, or use," I think of a theft because
- 7 that's what's generally defined as thieving, and
- 8 the question is, are you lying about the person
- 9 who gave you permission, and you're not,
- 10 correct?
- 11 MR. FISHER: I think "use" gives you
- 12 all you would need to get there. The Solicitor
- General itself recognized in this Court a couple
- terms ago that "use" can mean "instrumental to."
- 15 That was the definition they used from the
- 16 dictionary in Van Buren. And I think, when you
- 17 couple "use" with the phrase "means of
- identification," it's a particular kind of
- 19 instrumental use.
- 20 And I think, Justice Sotomayor, you
- 21 could say that's enough, but my point in this
- 22 Court is that when you couple that yet more with
- "in relation to," that cements the notion that
- you need a nexus and you need something that is
- 25 instrumental.

1	And, Justice Kagan, I did want to turn
2	back to the second thing I wanted to say on your
3	point about titles, which is that I understand
4	that a title can be an abridgement and a
5	shorthand, and there's courts the Court has
6	cases that say every last little subsection
7	within a provision is not going to be captured
8	by a title, and we understand that.
9	But that's not the submission that
LO	you're being given today. The submission you're
L1	given today is the conduct by Mr. Dubin is the
L2	heartland of identity theft. Their argument is
L3	that this very conduct is exactly what Congress
L 4	intended to capture. And so what they're saying
L5	is that the title if you disagree with that,
L 6	and maybe like Justice Alito was suggesting,
L7	that the words "identity theft" don't really
L8	cover this conduct, that they're suggesting that
L 9	you should nevertheless read the statute to
20	cover all this thing that doesn't fall under
21	there, the you know, this vast swath of
22	conduct.
23	And I think that's what I was trying
24	to say at the end of my opening, is that think
25	about what this would mean for the fraud

1 statutes. You know, you have a two-year 2 mandatory minimum, which is a very, very big 3 deal both for plea bargaining and back-end sentencing if somebody goes to trial, and that 4 5 should be strong medicine for particularly 6 egregious frauds. It's not something that ought 7 to be there for every single case for charging. JUSTICE JACKSON: And Mr. --8 JUSTICE GORSUCH: Mr. Fisher --9 JUSTICE JACKSON: -- Mr. Fisher, don't 10 11 we know that in part because we have another 12 statute that sort of covers this same conduct? 13 So the reason why I thought you weren't 14 necessarily relying on the title is because this 15 seemed to me to be a pretty standard thing that 16 Congress does, that in (a)(7) of -- of 1028, 17 they're laying out the base offense --18 MR. FISHER: Yes. 19 JUSTICE JACKSON: -- because it uses 20 almost identical terms, right, "knowingly transfer, possess, or use," and then we have "in 21 2.2 connection with" unlawful activity. So that's 23 kind of like the base offense. And then, in 24 1028A, we have the aggravated offense, where 25 they say not just "in connection with" but

- 1 "during and in relation to" the particular
- 2 enumerated crimes.
- 3 So it seemed to me to be a -- a
- 4 familiar structure in penalty statutes at least,
- 5 where Congress -- you have -- you have one that
- 6 doesn't have a mandatory minimum that's sort of
- 7 the base, and then you get aggravated with this
- 8 different level of, you know, egregiousness.
- 9 Is that -- is that close to your
- 10 argument?
- MR. FISHER: Yes and no --
- 12 JUSTICE JACKSON: Okay.
- 13 MR. FISHER: -- Justice Jackson. So,
- 14 yes, in the sense I agree that (a) (7) is
- something of a base offense, and this is the
- aggravating offense, but I don't think it's so
- 17 much with the "in connection to" versus "in
- 18 relation to" language. You know, the Court has
- 19 said in ERISA cases, for example, that those are
- 20 basically interchangeable phrases.
- 21 The difference between (a) (7) and this
- 22 statute is that you have a much -- you have a
- tighter group of predicate offenses. In (a) (7),
- 24 you have any federal offense or any state
- offense, and there are federalism consequences

- 1 for the reading that you're being urged to
- 2 follow today that we lay out in our brief.
- 3 The narrowing effect of -- of -- of
- 4 the statute you have in front of you today is
- 5 the particular list of federal offenses.
- 6 JUSTICE JACKSON: Yeah, but it's a
- 7 subset, right? It --- it has to be. There has
- 8 to be a difference in terms of the egregiousness
- 9 of the conduct because the -- the -- the federal
- 10 offenses in this --
- MR. FISHER: Yeah.
- 12 JUSTICE JACKSON: -- aggravated is a
- 13 subset of the other.
- MR. FISHER: That's right, but I just
- want to say that the predicate offenses under
- 16 1028A are still a quite long list. And like the
- 17 predicate offense here, the healthcare fraud
- 18 offense, and like the mail and the wire fraud
- 19 statutes, there is no required jail time at all
- 20 for those offenses.
- 21 So the aggravated identity theft
- 22 kicker on top of any conviction there, predicate
- offense conviction, is quite serious and quite a
- 24 big deal. And that's my point, that Congress
- 25 would have not expected --

1 JUSTICE JACKSON: And that's why you 2 have to have more egregious conduct in order to 3 trigger it, right? MR. FISHER: That's right. And the 4 5 more --JUSTICE JACKSON: 6 Yeah. 7 MR. FISHER: -- egregious conduct should be more than just incidentally using 8 9 somebody's name while you're committing that crime. So my point is, if the government is 10 11 right, then every provider who provides an 12 improper bill and commits healthcare fraud is 13 also committing identity theft. Everyone who 14 sends a letter to somebody else or every cashier 15 who mischarges a bill, et cetera, is also 16 committing identity theft. 17 And I don't think Congress would have 18 wanted to transform those discretionary 19 sentencing regimes for those low-level frauds to 20 all situations where somebody is facing a 21 two-year mandatory minimum. 2.2 And if -- and I see my white light and 23 I wanted to circle back to one thing before the one-by-one questioning, which is we've talked a 24 2.5 lot about "without lawful authority," and I just

- 1 wanted to underscore one feature of the "in
- 2 relation to" argument that I'm making here,
- 3 which is the instrumental use, not merely
- 4 incidental use.
- 5 Judge Sutton on the Sixth Circuit
- 6 wrote a very -- I think probably the best
- 7 opinion in the lower courts I've seen on that
- 8 issue that describes how the idea is, because
- 9 we're dealing with identity theft, it has to be
- 10 a lie about who receives services or who obtains
- 11 services, not a lie about how those services
- 12 were rendered, when those services were
- 13 rendered, et cetera. And that rule of thumb, I
- 14 think, is very, very helpful for sorting out the
- "in relation to" element as it works in the
- 16 statute here.
- 17 And it's also just intuitively
- 18 correct. Remember, whether you want to rely on
- 19 the -- the title "Identity Theft" or whether you
- 20 want to just look at the words "means of
- 21 identification" in the statute itself, you're
- being asked to decide whether the fraud had to
- do with the misuse of somebody's name, whether
- 24 it was instrumental -- that the name was
- instrumental to the crime, and you have a case

- 1 like this, whereas the government put it in its
- 2 own closing argument at pages 31 and 32, this is
- 3 incorrect billing for services rendered. That's
- 4 how the government put it to the jury when it
- 5 described the fraud.
- 6 In the Fifth Circuit, where the
- 7 government was asked to describe the fraud, the
- 8 government said the fraud here is that Mr. Dubin
- 9 claimed that the services were provided by a
- 10 licensed psychologist when they were really
- 11 provided by a licensed psychological associate.
- 12 That's the fraud here.
- So, when the government is asked in
- ordinary English to describe what the fraud is,
- it's described having nothing to do with Patient
- 16 L's identity or who received the services. It's
- only in its brief, when forced to defend an
- 18 aggravated identity thought -- theft conviction,
- 19 that they twist the notion here and say these
- 20 are fictional services somehow or this is really
- 21 about who received the services.
- 22 But, if you just use Judge -- Chief
- Judge Sutton's heuristic, I think that helps you
- 24 sort out the cases in a way on the "in relation
- 25 to" side that can do all the work you need in

- 1 this case.
- 2 CHIEF JUSTICE ROBERTS: Thank you,
- 3 counsel. It seems to me that one of the factors
- 4 that might be pertinent is whether it makes a
- 5 difference whose name is used. Now the -- the
- 6 Solicitor General says that here it did because
- 7 the overbilling for the three hours deprived
- 8 Patient L of three of the eight hours to which
- 9 he was entitled.
- 10 First of all, do you agree with that
- 11 statement of the facts?
- MR. FISHER: Well, I agree in the
- sense that billing for three hours takes three
- 14 hours away, but, remember, Patient L did receive
- 15 services here. And I think the more -- the more
- 16 -- the more narrow argument the Solicitor
- 17 General makes is that billing those services in
- 18 May instead of April had some effect, but, as we
- 19 explain at pages 1 and 15 of our reply brief,
- 20 that's just factually incorrect. And the
- 21 government itself admitted that in the district
- court, that that argument had been debunked.
- So you could have cases -- I -- I --
- 24 can I say one more thing, Mr. Chief Justice?
- 25 CHIEF JUSTICE ROBERTS: Sure.

1 MR. FISHER: You could have cases 2 where somebody would be, I think, sometimes 3 deprived of benefits they would have due. We don't disagree that could exist. It's not in 4 this case, but we don't disagree. 5 6 But those would be case-by-case 7 situations, where that could be, I think, better taken into account at sentencing. The statute 8 9 itself is not keyed to that kind of harm. would just be something a district judge in an 10 11 ordinary fraud sentence could take account of. 12 CHIEF JUSTICE ROBERTS: The -- the 13 representative of the Solicitor General, I'll ask him about the three hours --14 15 MR. FISHER: Mm-hmm. CHIEF JUSTICE ROBERTS: -- as well, 16 17 but, if it does make a difference how much harm the person whose name is being used suffers, 18 19 wouldn't that be a significant factor? I mean, if it -- if it, you know, caused him to lose all 20 21 his credit and it took -- you know, it can take 2.2 a year and a half or whatever to restore that, shouldn't that be taken into consideration if 23 the -- in deciding whether or not this is the 24 sort of identity theft that's covered? 2.5

1 MR. FISHER: I don't think there's any 2 language in the statute that directs you to the 3 type of harm. I think a better-written statute might have looked at the type of harm, whether 4 5 6 CHIEF JUSTICE ROBERTS: It's not so 7 much the type of harm that I -- that I'm concerned with but who is harmed. In other 8 9 words, it makes a difference that this is Patient L rather than somebody else. 10 11 MR. FISHER: Well, no, I think, 12 Mr. Chief Justice, just take your garden-variety 13 fraud case where somebody is, you know, swindled 14 out of money. They're harmed. They've lost 15 their money, just like, in the hypothetical 16 you're giving, somebody in an ordinary 17 healthcare benefit case has been deprived of, you know, possible insurance coverage or 18 19 overbilled or the like. So people are harmed 20 quite regularly in these fraud statutes. 21 The question is whether their identity 2.2 was stolen, to use the sort of colloquial here, 23 and whether the crime involves misrepresenting 24 what they received or how they received it. 2.5 so that's what is -- that's what makes an

- 1 identity theft case different from an ordinary
- 2 fraud case, not the fact that the victim is
- 3 harmed but that they're harmed in the sense that
- 4 their identity is stolen.
- 5 CHIEF JUSTICE ROBERTS: Thank you.
- Justice Thomas?
- 7 JUSTICE THOMAS: Mr. Fisher, beyond
- 8 the title, there is no reference to "identity
- 9 theft," right?
- 10 MR. FISHER: Those words do not
- 11 otherwise appear in the statute.
- 12 JUSTICE THOMAS: Let's assume that the
- 13 title wasn't there. What would your argument
- 14 look like?
- 15 MR. FISHER: I think it would look
- like most of what I've said today, which is
- 17 understanding the broad abstract phrases "in
- 18 relation to" and "without lawful authority"
- 19 needs to be done through the lens of
- 20 understanding this is a sentence enhancement for
- 21 a particularly egregious form of an underlying
- 22 crime, the predicate offense.
- 23 And I think what I would direct the
- 24 Court to are cases like Marinello, cases like
- 25 Yates, your honest services cases, where over

- 1 and over the Court has said, when Congress uses
- 2 broad language, we don't construe those
- 3 literally in a maximalist way. Instead, because
- 4 we're dealing with criminal statutes, we give
- 5 them a measured reach.
- 6 And I think that's underscored in this
- 7 case, Justice Thomas, to end where I began,
- 8 where you have -- you have a statute that is an
- 9 enhancement, in effect, for a base offense. So
- 10 you have to be understanding that you're dealing
- 11 with a subset that are an egregious version of
- 12 that underlying offense.
- 13 JUSTICE THOMAS: But didn't we
- 14 confront a similar problem with use in Smith?
- 15 MR. FISHER: I don't think so. I
- 16 don't -- I -- I think what you said in Smith
- 17 were two things. One is you said the phrase "in
- 18 relation to" limits the reach of "use." And the
- other thing is you said those words have to be
- 20 read contextually.
- 21 And so I -- on that score, I pull two
- things out of Smith. What the Court ended up
- 23 saying in Smith was that the gun there was used
- in relation to the crime because it was integral
- 25 to the offense. And I think "integral" is a

- 1 synonym for "instrumental," which is the word
- 2 that I've been using today.
- 3 And I think that just shows that when
- 4 you take that word in context, it has to be
- 5 narrow and I think all the more so here.
- 6 JUSTICE THOMAS: So how would this
- 7 particular crime that's charged have been
- 8 effectuated without the use of Patient L's
- 9 identity?
- 10 MR. FISHER: Well, I think, if the
- 11 exact same bill had been submitted to Medicaid
- 12 without Patient L's name on it, it likely would
- have still been healthcare fraud. It would have
- 14 violated Section 1347 because it covers
- 15 artifices and schemes that attempt to defraud
- 16 the government. So, even if the bill had not
- been paid, it still would have been healthcare
- 18 fraud.
- 19 CHIEF JUSTICE ROBERTS: Justice Alito?
- JUSTICE ALITO: Suppose we think that
- 21 "without lawful authority" can plausibly be read
- in a number of different ways. Then you need
- 23 something to persuade us that you -- we should
- 24 adopt your interpretation.
- Now one would be something, the force

- 1 you can get from the title. Put that aside.
- 2 Another would be perhaps some version of the
- 3 Rule of Lenity. But you have accepted some
- 4 limiting principles. So you would not read
- 5 "without lawful authority" in its broadest
- 6 sense, which might be where the Rule of Lenity
- 7 would lead.
- 8 So, in the next case -- suppose we
- 9 rule in your favor. The next case involves a
- 10 different type of service, and the case after
- 11 that involves a person who was once a patient of
- 12 this doctor but hasn't been for a while.
- How would you justify your limiting
- 14 principles?
- MR. FISHER: Well, Justice Alito, let
- me say a couple things about the other tools I
- 17 would use to construe it and then how I would
- 18 justify.
- 19 So, first, beyond the title and the
- 20 Rule of Lenity, I would also look at the canon
- 21 that says all elements of the statute have to
- have independent meaning. And so it has to mean
- 23 something more than simply you've committed a
- 24 crime, committed a fraud, or put in the other
- 25 words that I was answering questions this

- 1 morning, it has to mean something more than
- 2 you've billed for something other than the exact
- 3 services provided. And so I think that pushes
- 4 you towards something that narrows it.
- 5 Now -- now how I would answer those
- 6 other cases is I think the "in relation to"
- 7 element comes into play there. So, if you're
- 8 billing for one service instead of another, I
- 9 think, at some point, the other service becomes
- so different that you would lack authority to do
- 11 so. But "in relation to," as Justice Sotomayor
- was saying, would still prevent some of those
- instances from being aggravated identity theft
- 14 because you'd be lying about the service
- provided, not who received the service.
- Now, when you get into additional
- 17 billing for additional types of things, I think,
- 18 there, you could start to be in the actual
- 19 territory of identity theft. And, you know, I
- 20 hope -- what I'm trying to do is give the Court
- 21 some measured understanding of these terms that
- 22 makes sense of them with a difficult statute
- you've been provided.
- Yes, I could say the whole thing is
- vague or the whole thing should be construed

- down to a nub of almost nothing, but I'm trying
- 2 to give the Court a sensible understanding that
- 3 at least gives the terms meaning and context and
- 4 doesn't just say everything constitutes
- 5 aggravated identity theft.
- 6 JUSTICE ALITO: All right. Thank you.
- 7 CHIEF JUSTICE ROBERTS: Justice
- 8 Sotomayor?
- 9 JUSTICE SOTOMAYOR: If you take the
- 10 government's definition at face value, it's hard
- 11 to define exactly what their definition is
- 12 because every time you point to something that
- seems absurd, they come up with a limiting rule.
- 14 So the vagueness is a problem.
- 15 But let's talk about those
- 16 absurdities. The patient tells the doctor: You
- can submit this a month later, it's okay by me,
- 18 a co-conspirator, in other words.
- 19 The government -- on the government's
- reading, even though they have the permission of
- 21 the person to use their name in the fraud, that
- 22 would still be aggravated theft, correct?
- MR. FISHER: I think that's right.
- 24 I'm not a hundred percent sure what the
- 25 government would say on that, but I think that's

- 1 right. And that's certainly the argument they
- 2 ran to the jury and in the lower courts.
- JUSTICE SOTOMAYOR: That's what I
- 4 read --
- 5 MR. FISHER: Yes.
- 6 JUSTICE SOTOMAYOR: -- in the Fifth
- 7 Circuit's ruling as well.
- 8 MR. FISHER: Right. And so they say,
- 9 as soon as you use the name to commit a crime,
- 10 you are acting without lawful authority. And
- 11 that was the -- that was the argument also if
- you look at the charging memo in the appendix to
- 13 the Federal Defenders' brief --
- JUSTICE SOTOMAYOR: I just want to
- 15 give some of the other absurdities.
- 16 MR. FISHER: Yes.
- JUSTICE SOTOMAYOR: Tax return, a
- 18 parent lists their child as a dependent and lies
- 19 about childcare services.
- There's no way to exempt that out
- 21 because -- under the government's broad
- 22 definition of the statute because they use the
- 23 child's name to commit a fraud on the
- 24 government, correct?
- MR. FISHER: I think that's right.

- 1 And Justice -- Judge Easterbrook recognized that
- 2 in his opinion dealing with the statute that
- 3 talked about tax and immigration cases where
- 4 every one of those --
- 5 JUSTICE SOTOMAYOR: You talked about
- 6 the envelope case.
- 7 MR. FISHER: Yeah.
- 8 JUSTICE SOTOMAYOR: You put the name
- 9 of your victim on an envelope and mail it to
- 10 them, that's using their name without their
- 11 permission, correct?
- MR. FISHER: Well, it's certainly
- using their name, and, under the government's
- 14 theory, it's without permission because you're
- 15 committing a crime by --
- JUSTICE SOTOMAYOR: Now they come up
- 17 later and say no, but you're socially permitted
- 18 to use anybody's name on an envelope.
- MR. FISHER: But, again, that's not
- 20 the way their test works when you look at it in
- 21 this case and everything else. They ask whether
- you're permitted to send it for that purpose, in
- other words, to commit a fraud.
- JUSTICE SOTOMAYOR: I'm defrauding a
- 25 friend or someone that I'm trying to pretend I'm

- 1 being a friend with, and I say: You know
- 2 something, you should enter this deal with me.
- 3 Bill Gates is a personal friend of mine and he
- 4 taught me everything I know.
- 5 Would that be aggravated theft?
- 6 MR. FISHER: I think so. I think
- 7 that's -- that's the problem here, is that at
- 8 least when you have any situation where -- this
- 9 goes back to the Chief Justice's questions --
- where you can say you couldn't have committed
- 11 that fraud the way you did without using the
- 12 name, then I think that falls within the
- 13 government's test.
- JUSTICE SOTOMAYOR: So the issue of
- vagueness permeates this statute on both sides
- 16 potentially?
- 17 MR. FISHER: I think that's right. I
- think the government's argument or at least the
- 19 Fifth Circuit's rule is vague in the sense that
- 20 it covers -- seems to cover basically
- 21 everything, and then it leads into the line of
- 22 cases about vagueness that have just absolute
- 23 standardless --
- JUSTICE SOTOMAYOR: All right. So
- 25 what --

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                MR. FISHER: -- discretion left in
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     prosecutors.
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                JUSTICE SOTOMAYOR: -- what principles
      of ours besides lenity would lead us to accept
 4
     your narrower definition as opposed to the
 5
      government's narrow individual doctrines?
 6
 7
               MR. FISHER: Well --
 8
                JUSTICE SOTOMAYOR: The government
 9
      seems to be creating exceptions --
10
               MR. FISHER: Right.
11
                JUSTICE SOTOMAYOR: -- as --
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                MR. FISHER: Well, I think, for one
13
      thing, constitutional avoidance, so when you do
14
      start to come up against vagueness, that's
15
      another principle that is operating in the
16
     background. For some of you, I think I would
17
      say the title, I think, does carry some weight.
18
                And I think consequences. You know,
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      the Court has had a lot of cases in recent
20
      years, I gave Marinello as one example, Van
21
     Buren was another recent example that held --
2.2
     some of the honest services cases are examples
     where the Court has said not in -- not -- not so
23
     much the Rule of Lenity, but they've just said
24
25
      understanding what Congress meant by words, we
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- would not assume Congress would sweep in vast
- 2 arrays of conduct without doing it clearly.
- And so I think, as Justice Breyer put
- 4 it in Marinello, we use interpretive restraint
- 5 in that setting, and I think that's what I'm
- 6 asking the Court for today.
- 7 JUSTICE SOTOMAYOR: Thank you.
- 8 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 9 JUSTICE KAGAN: Mr. Fisher, you
- 10 referred us to what you called Judge Sutton's
- 11 heuristic, and I just want to make sure that I
- 12 understand how that would work, and -- and --
- and maybe I'll ask it in reference to what I
- think is the toughest line that you're drawing,
- which is on the one hand, if you bill for cancer
- services, that falls within the enhancement,
- but, if you bill for psychiatric services that
- weren't rendered, it doesn't. So, to me,
- 19 neither of those seems very much like a who.
- They both seem like whats.
- MR. FISHER: Yeah.
- JUSTICE KAGAN: So how does Judge
- 23 Sutton's heuristic work to draw that line? And,
- if it doesn't work, doesn't that suggest that we
- 25 need something else?

1 MR. FISHER: So -- so two things, and I want to point out I think there's a little bit 2 3 of a misconception in your question. So the -so the two things, there's the heuristic that 4 just -- Judge Sutton lays out is who on the one 5 6 category versus how or when on the other. 7 And so those are the easy cases. And 8 that's where this case is. This is just a how 9 or when case. And just like the stretchers case 10 that Judge Sutton was deciding, the ambulance 11 that lied -- the ambulance service that lied 12 about whether stretchers were required, that's a 13 how, the nature of the services provided. 14 That's what this case is. 15 JUSTICE KAGAN: Well, I mean, it's 16 certain --17 MR. FISHER: And so --18 JUSTICE KAGAN: -- there's certainly a 19 "when" in this case, but there's also a "what." 20 It's like, which psychiatric services did you get? And that's the same for the cancer 21 22 services. And how does this supposed heuristic, 23 you know, separating out three-letter words help 24 us? 2.5 MR. FISHER: So -- so two things. One

- is I think this is not a "what" case because the
- 2 procedure code used is the same whether it's a
- 3 licensed psychologist or a psychological
- 4 associate.
- Now, even if it were a "what" case,
- 6 what services were provided --
- 7 JUSTICE KAGAN: Okay. So, if the code
- 8 were different for, let's say, a full-fledged
- 9 psychiatrist, that would make all the
- 10 difference?
- 11 MR. FISHER: It might. I'm just
- saying this is the easy case if you want to take
- the easy case. I think the "what" cases, which
- is what you're asking about, that's what the --
- that's what the cancer hypo is, and that's where
- the government moves in its brief, to the "what"
- 17 category, which, I agree with you, Justice
- 18 Kagan, is the hardest category. So that's the
- in between category, between the "who" or the
- "how" and the "when."
- JUSTICE KAGAN: Okay. So you're
- 22 saying --
- MR. FISHER: And I think --
- 24 JUSTICE KAGAN: -- that the Sutton
- 25 heuristic has nothing to say about that?

1 MR. FISHER: I don't think it speaks 2 directly to it. So it's separating out who on 3 the one side from how and when on the other. And I think -- and this gets to the 4 misconception -- I'm agreeing that the cancer 5 6 hypothetical would be potentially without lawful 7 authority. That might be without lawful 8 authority. It still would not be in relation 9 to, and it still wouldn't violate the statute. 10 So I think what you should do is --11 the best way to read the statute is that the 12 "who" cases, the lies about who received the 13 services, are on one side of the line, and all 14 the other lies about how, when, or even what are 15 on the other side of the line. 16 And, again, I'm not saying those 17 aren't fraud, and sometimes it can be egregious 18 fraud. If it's a hundred hours instead of one 19 or if it's a -- the Rolls Royce version of the service instead of the -- the base level, those 20 21 can be frauds and they can be punished quite 2.2 severely, but they're not lies about who 23 received the services, and they're not using the 24 person's identity as the instrumentality, core 2.5 instrumentality of the offense.

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1 JUSTICE KAGAN: Thank you.
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- 2 CHIEF JUSTICE ROBERTS: Justice
- 3 Gorsuch?
- 4 JUSTICE GORSUCH: So, Mr. Fisher,
- 5 you've talked about various canons that you
- 6 think might help us resolve this case, but one
- 7 that hasn't been mentioned much is the
- 8 federalism canon.
- 9 MR. FISHER: Mm-hmm.
- 10 JUSTICE GORSUCH: In Bond, for
- 11 example, we -- we made clear that we don't
- 12 normally interpret federal law to swallow up
- 13 vast swaths of state law authority as
- 14 traditionally understood.
- And I wanted to return to the question
- about the impact of (a) (7) --
- 17 MR. FISHER: Yes.
- JUSTICE GORSUCH: -- on -- on that.
- 19 If the government's theory is correct and every
- 20 time I order salmon at a restaurant I'm told
- 21 it's fresh, but it's frozen, and my credit card
- is run for fresh salmon, that's identity theft,
- 23 what's left of state law?
- MR. FISHER: I don't think much,
- Justice Gorsuch. And with all due respect to

- 1 the government, I don't think they give an
- 2 answer to our point that if they're right about
- 3 what "in relation to" means and they're right
- 4 about "without" -- "without lawful authority,"
- 5 then every state law offense that uses
- 6 somebody's name becomes identity theft.
- JUSTICE GORSUCH: Whether it's in a
- 8 restaurant billing scenario, a healthcare
- 9 billing scenario, or lawyers who round their
- 10 hours up, and I'm sure nobody --
- 11 (Laughter.)
- 12 JUSTICE GORSUCH: -- in this audience
- 13 has ever done that.
- MR. FISHER: Right. And I want to
- 15 underscore -- I mean, we could think of even the
- salmon example as wire fraud if the credit card
- is run through --
- 18 JUSTICE GORSUCH: Sure.
- 19 MR. FISHER: -- so there's a federal
- 20 predicate offense.
- JUSTICE GORSUCH: But -- but -- but
- 22 put aside the federal --
- MR. FISHER: But we give examples of
- 24 graffiti and DUI --
- 25 JUSTICE GORSUCH: -- put aside the

- 1 federal statutory crime that might be committed.
- 2 MR. FISHER: Yeah.
- JUSTICE GORSUCH: All state
- 4 misrepresentations become federal crimes under
- 5 (a) (7).
- 6 MR. FISHER: That's right. That's
- 7 right. And I think we give other examples in
- 8 our brief of just using somebody's name in the
- 9 course of committing the crime. That would all
- 10 be chargeable as federal identity theft.
- 11 And, remember, the way these statutes
- 12 works is -- I've called them enhancements,
- which, in a sense, they are, but they're truly
- 14 stand-alone crimes. So a federal prosecutor
- 15 could -- could -- could charge that even if the
- predicate offense under (a) (7) was nothing more
- 17 than a state law offense.
- JUSTICE GORSUCH: I guess my second
- 19 question is, do we need to decide whose
- 20 heuristic is right if we reject the government's
- view? Wouldn't it be enough for the day to say
- that this reading of the statute was overbroad
- and that it cannot possibly mean that every time
- 24 I order fresh salmon at a restaurant and get
- 25 billed for -- given frozen salmon and billed for

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1
      fresh, that cannot be federal identity theft --
 2
               MR. FISHER: Yes. I --
 3
                JUSTICE GORSUCH: -- and just simply
      reject that principle? And, as I understand it,
 4
 5
      there are at least two heuristics that are
 6
     knocking around in the lower courts. One is
7
      Judge Sutton's thought, and the other is Judge
8
      Easterbrook's thought in the Seventh Circuit,
 9
      which is slightly different --
10
               MR. FISHER: Right.
11
                JUSTICE GORSUCH: -- as I read it.
12
      And you've kind of advanced echoes of both.
13
               MR. FISHER: Yeah.
14
                JUSTICE GORSUCH: Do we need to decide
15
     between them, or perhaps they're both right?
     Can't we just reject the Fifth Circuit's?
16
17
               MR. FISHER: I think that would be
18
     enough, Justice Gorsuch. I've pointed the Court
19
      a couple of times to the government's closing
20
      argument, which I think is the best
21
      encapsulation of what it put in front of the
22
      jury, and its argument was that you cannot use
23
      somebody's name to commit a crime. That's what
      "unlawful authority" means.
24
2.5
               And if you just reject that, that was
```

- 1 their only theory. They provided no other
- 2 evidence that Mr. Dubin acted beyond the scope
- 3 of authority. And maybe this is also responsive
- 4 to Justice Kagan and some of the other
- 5 hypotheticals, all the things about could you
- 6 bill for this, could you bill for the other.
- 7 Even the contract was not introduced by the
- 8 government in this case.
- 9 The only theory they ran -- and this
- is also reflected in the charging memo in the
- 11 appendix to the Federal Defenders' brief, this
- is the argument that prosecutors have been
- 13 circulating with each other -- is that all you
- 14 have to do is prove to the jury that an
- underlying crime was committed and you're home.
- And if you reject that, that's enough
- 17 to overturn the Fifth Circuit.
- 18 JUSTICE GORSUCH: And if that were
- 19 right, maybe there's another canon besides
- federalism that we can mention, and you've
- 21 alluded to it as well, which is vagueness. What
- 22 notice does a statute like that provide to the
- world, to every waiter in America who misbills a
- 24 client for the food he -- he -- he purchases?
- 25 MR. FISHER: Right. I think -- I

- 1 think you start to get into very serious
- 2 vagueness problems here because of the
- 3 incredible breadth, which I think, as we put in
- 4 our brief, are compounded by the kind of
- 5 misleading nature of the title. If somebody
- 6 were looking at the table of contents of the
- 7 U.S. Code, if that waiter were looking at the
- 8 title of the U.S. Code, that waiter would
- 9 probably not see, oh, I better look and see what
- 10 identity theft is before I do that.
- 11 JUSTICE GORSUCH: Thank you.
- 12 CHIEF JUSTICE ROBERTS: Justice
- 13 Kavanaugh?
- 14 JUSTICE KAVANAUGH: In response to
- 15 Justice Kagan, you said that the cancer
- 16 hypothetical would still not fall within the
- 17 statute because it wouldn't meet the "in
- 18 relation to" requirement. Can you just spell
- 19 that out for us?
- MR. FISHER: Yes, Justice Kavanaugh.
- 21 The reason it wouldn't is because it would be a
- 22 lie about what services are provided, not who
- 23 received those services, or, if it were a
- 24 product, about what product was sold, not who
- 25 received the product.

1	And that makes sense under the statute
2	because we're asking whether the person's name,
3	whether, as the statute puts it, the means of
4	identification, was used in relation to the
5	offense. And so the the critical nexus in
6	the instrumentality requirement in the statute
7	would not be satisfied.
8	And I think the government the
9	government's only response to that in its brief,
10	Justice Kavanaugh, is, well, we can kind of play
11	word games and we can say, well, these cases
12	about what services were provided could also be
13	thought of as lies about who received them.
14	But, if you just use ordinary speech
15	and imagine complaining to somebody the next day
16	about being charged for something different than
17	what you've than what you ordered, you
18	probably wouldn't say you'd say they charged
19	me for the wrong thing. You wouldn't say they
20	stole my name and used my name improperly.
21	JUSTICE KAVANAUGH: Thank you.
22	CHIEF JUSTICE ROBERTS: Justice
23	Barrett?
24	JUSTICE BARRETT: I have a question
25	that's similar to Justice Sotomayor's. So you

- didn't make much of ejusdem generis in your
- 2 brief, but I looked at "transfer and possess,"
- 3 you know, "transfer to sell or give, convey or
- 4 remove from one place to another." "Possess,"
- 5 you know, to have possession of. And it seems
- 6 to me that you can't transfer or possess unless
- 7 something is stolen. It seems to me like that's
- 8 a tie to the title to identity theft.
- 9 MR. FISHER: Mm-hmm. Mm-hmm.
- 10 JUSTICE BARRETT: And so it seems to
- 11 me that if you're trying to interpret "use,"
- 12 which is a really broad route -- a really broad
- "word" in the context of that trio, that that
- 14 serves a narrowing function. Why didn't you
- 15 advance that argument?
- 16 MR. FISHER: I think some lower courts
- have pointed that out, and we -- we agree
- 18 with it. I think, Justice Barrett, the only
- thing that I would acknowledge is I don't think
- 20 it's a requirement under the statute that
- 21 something be stolen. I think you can -- like,
- you can get something legitimately and then
- 23 misappropriate it. So there are examples in
- 24 legislative history of government -- government
- 25 workers who get somebody's Social Security

- 1 number by way of their ordinary work, and then
- 2 they misuse it to do other things or sell those
- 3 security numbers to somebody else. Or we give a
- 4 hypothetical in our -- in our reply brief of a
- 5 landlord who gets credit information of a -- of
- 6 a would-be tenant and then uses -- misuses that
- 7 credit information.
- 8 So I think that's where "uses" comes
- 9 in for this narrow slice of misappropriation
- 10 cases. But they're still for entirely fictional
- 11 services where you are, in effect, making the
- identity the sole driver of the offense.
- JUSTICE BARRETT: And I agree with
- 14 you, and it seems to me that that's the
- 15 different work that "use" does --
- MR. FISHER: Mm-hmm.
- 17 JUSTICE BARRETT: -- to transfer and
- 18 possession --
- 19 MR. FISHER: Mm-hmm.
- 20 JUSTICE BARRETT: -- are the kinds of
- 21 cases that you're talking about, but it still
- 22 seems to me that all of those verbs have as
- their focus the unlawful possession of the
- 24 identity itself, the who --
- MR. FISHER: Yes.

- 1 JUSTICE BARRETT: -- in Judge Sutton's
- 2 heuristic.
- 3 Okay. Second question. I appreciate
- 4 Justice Gorsuch's point about we could decide
- 5 the case narrowly by just saying whatever it
- 6 means this is wrong, but what if we wanted to
- 7 rule in your favor? What does the holding look
- 8 like? Because it can't quite be Judge Sutton's
- 9 heuristic, right, because it won't solve all the
- 10 cases. Maybe it solves some heartland cases.
- 11 You've said must be instrumental, not
- 12 incidental.
- 13 MR. FISHER: Mm-hmm.
- JUSTICE BARRETT: But you could say
- 15 Patient L's identity was instrumental because he
- 16 was a Medicaid, you know, recipient, and so,
- 17 without Patient L's name on the form, the crime
- 18 couldn't have been completed.
- 19 So I'm not sure instrumental, not
- 20 incidental, will kind of do the work for the
- lower court having to decide the case. So tell
- 22 me what the -- the decision line should say.
- MR. FISHER: So I think you could do
- 24 two things, and it might be quite helpful to the
- lower court if you talked about both elements.

- 1 I think the "without lawful authority" element,
- 2 as I described with Justice Gorsuch, can be
- 3 decided the way we talked about, and that would
- 4 -- that would be enough to reverse.
- 5 But, if you look at the "in relation
- 6 to" element, which the lower courts are also
- 7 struggling mighty -- mightily with, I think I
- 8 agree with you, Justice Barrett, "instrumental"
- 9 is a standard, it's a more descriptive term, but
- 10 it could use some fleshing out. And I think
- 11 that's where the Judge Sutton heuristic --
- forgive me for returning to that -- actually,
- 13 that's the work it could do.
- 14 JUSTICE BARRETT: No, I like Judge
- 15 Sutton. I'm fine with that.
- MR. FISHER: But that's actually the
- work it's doing, is it's saying when is
- 18 something -- he used the word "integral" -- when
- 19 is something integral, and that's -- and that --
- 20 his heuristic is enough to decide this case "in
- 21 relation to."
- I mean, this case is remarkably like
- 23 the one he described, which is the example of
- 24 the -- the ambulance operator that lied about
- using stretchers when they did the service.

1	And he said, if you lie about the
2	nature of the services provided, not who
3	received those services, you are not committing
4	the crime in relation to you're not using the
5	name in relation to the crime. And that would
6	totally decide this case.
7	JUSTICE BARRETT: Thank you.
8	CHIEF JUSTICE ROBERTS: Justice
9	Jackson?
LO	JUSTICE JACKSON: So you've given us a
L1	number of ways in which we could rule in your
L2	favor and things we can look at and rely on.
L3	I I was trying to keep a list. We have
L 4	title, the Rule of Lenity, all the statutory
L5	terms have meaning, federalism canon, and then
L 6	there was this talk of constitutional avoidance.
L7	And I am interested in particular in
L8	sort of the species of constitutional avoidance
L9	that I was bringing up with you before, which
20	basically looks at this provision in context and
21	in relation to (a)(7). In other words, this is
22	an aggravated penalty and we have a mandatory
23	minimum that attaches.
24	MR. FISHER: Mm-hmm.
25	JUSTICE JACKSON. And so don't we have

- 1 to believe that it is calling for something more
- 2 than just use in connection with the crimes?
- 3 MR. FISHER: I don't think so, Justice
- 4 Jackson, and I hope I can be clear on this. The
- 5 difference between (a)(7) --
- JUSTICE JACKSON: Yeah.
- 7 MR. FISHER: -- and -- and 1028A,
- 8 which is what you have here, is the list of
- 9 predicate offenses, so --
- 10 JUSTICE JACKSON: No, I understand.
- 11 You said that before. But I guess what I'm
- saying is the list of predicate offenses in this
- 13 statute --
- MR. FISHER: Mm-hmm.
- 15 JUSTICE JACKSON: -- in this one, is a
- 16 subset of all federal crimes --
- 17 MR. FISHER: Correct.
- 18 JUSTICE JACKSON: -- which is in the
- 19 other statute.
- MR. FISHER: Right.
- JUSTICE JACKSON: And if I'm wrong
- 22 about this, then we have two statutes that would
- 23 be calling for exactly the same thing, and --
- MR. FISHER: I see, I see.
- 25 JUSTICE JACKSON: -- the second one

- 1 gives you a mandatory minimum. And I feel like
- 2 there's a constitutional problem if the
- 3 executive could look at these two statutes and
- 4 arbitrarily pick between the two, some people
- 5 get the one with the mandatory minimum, some
- 6 don't. If their elements are exactly the same,
- 7 you would have that problem.
- 8 So the (a) (7) says use, you know,
- 9 without lawful authority, the same language, a
- 10 means of identification, right, in connection
- 11 with the crime.
- 12 And this one says use -- everything is
- 13 the same --
- MR. FISHER: Yeah.
- 15 JUSTICE JACKSON: -- during and in
- 16 relation to the crime. And it's a list of
- 17 crimes. I get that. But --
- 18 MR. FISHER: Yeah. Uh-huh.
- JUSTICE JACKSON: -- don't we have to
- 20 believe that what Congress is calling for to
- 21 attach the mandatory minimum is something more
- than just in connection with?
- MR. FISHER: I think that's one -- so
- 24 now I'm following you. And forgive me.
- JUSTICE JACKSON: Yes.

1 MR. FISHER: I think that's one way to 2 answer, that would be one way to compare the two 3 statutes and read "in relation to" the way that I'm describing. 4 5 I think the push-back from that could 6 be, well, they could still mean the same thing 7 and all you're dealing with then is a lesser 8 included offense, which doesn't create a 9 constitutional problem. 10 But I think then my reply to that 11 would be you nevertheless under the government's 12 theory are left with this incredibly broad 13 statute that makes every fraud prosecution also 14 punishable as aggravated identity theft, and 15 that --16 JUSTICE JACKSON: And it's vague to 17 know in the world when you would get the mandatory minimum or not, right? 18 19 MR. FISHER: Exactly. And so that 20 creates exactly the kind of standardless sweep, to use a term from this Court's cases, that the 21 2.2 -- that the Due Process Clause is directly 23 concerned with and gives you very serious pause. 24 JUSTICE JACKSON: Thank you. 2.5 CHIEF JUSTICE ROBERTS: Thank you, Mr.

Τ	fisher.
2	Mr. Suri.
3	ORAL ARGUMENT OF VIVEK SURI
4	ON BEHALF OF THE RESPONDENT
5	MR. SURI: Mr. Chief Justice, and may
6	it please the Court:
7	I'd like to start with the
8	hypothetical that Justice Jackson was discussing
9	with Mr. Fisher about the waiter who uses a
10	customer's credit card to bill for something
11	that the customer didn't order. Let's say the
12	customer ordered steak, and the waiter uses the
13	credit card to ring up a bottle of wine as well.
14	And I think the discussion earlier
15	today established that the waiter was acting
16	without lawful authority. He had the authority
17	to use the credit card number to bill only for
18	the food that was ordered. He didn't have the
19	authority to use it for other things, whether it
20	be wine or Amazon.com products or paying down
21	his mortgage.
22	But I think, Justice Sotomayor, you
23	had suggested that the "in relation to" element
24	might do some work there and might keep that
25	hymothetical out of the statute

1	I don't think that's correct, and the
2	reason it's not correct is that no matter how
3	you define "in relation to" you can say a
4	substantial nexus, you can say instrumental to,
5	integral to, facilitates further on any of
6	those definitions, the use of the credit card
7	number is going to be in relation to the fraud
8	of charging that credit card account improperly.
9	Of course, you can't charge a
10	particular credit card without using that credit
11	card number. And that's analogous to the
12	relationship that's at issue here. In this
13	case, you can't possibly charge a particular
14	Medicaid account fraudulently without using that
15	patient's Medicaid number. And, therefore, the
16	use of the Medicaid number is on any reasonable
17	definition in relation to that particular fraud.
18	Now I understand the argument on the
19	other side about the title. Maybe, as Justice
20	Alito pointed out, that doesn't seem like
21	identity theft. But the test that this Court
22	should be applying is not "does it seem like
23	identity theft." Congress translated the
24	concept of identity theft into specific textual
25	elements in the statute, and because that

- 1 hypothetical, like this case, falls within those
- 2 elements, that's covered by the statute.
- 3
 I'll turn to the Court's questions.
- 4 JUSTICE THOMAS: The -- we're talking
- 5 about very broad language. I mean, when I first
- 6 came on the Court, in ERISA, we wrestled with
- 7 "in relation to," and, of course, in Smith and
- 8 some of the others, we wrestled with "use." I'd
- 9 like to see how far you will go with this.
- 10 Let's say the only allegation here
- involved the rounding up from 2.5 hours to three
- 12 hours. Would that be sufficient to violate this
- 13 provision?
- MR. SURI: Yes, Justice Thomas. And I
- 15 appreciate that that may seem an unattractive
- 16 result.
- 17 JUSTICE THOMAS: Well, I think
- 18 unattractive is -- is an understatement.
- 19 (Laughter.)
- 20 MR. SURI: It is nevertheless the
- 21 correct reading of the statute. The reason that
- 22 result seems unattractive is that the fraud in
- that context is a relatively small fraud. It's
- 24 not a big fraud.
- But it's inherent in this statute,

- 1 which has a flat two-year penalty, regardless of
- 2 the size of the fraud in a particular case, that
- 3 the small fraud is going to be punished the same
- 4 way as the big fraud.
- 5 JUSTICE THOMAS: How -- how would you
- 6 distinguish in this context between a mistake
- 7 and a fraud? Let's say it's 2.75 to 3.0.
- 8 MR. SURI: Well, we still have to
- 9 prove that there was a fraud. That has a
- 10 scienter element. We have to prove that it
- 11 wasn't just an accident, that the person had the
- 12 requisite fraudulent intent.
- So, if we couldn't prove beyond a
- reasonable doubt that the person fraudulently,
- rather than accidentally, overbilled, then we
- 16 wouldn't have the predicate crime in the first
- 17 place and this additional --
- JUSTICE THOMAS: I mean, we're dealing
- with small amounts in this case, so it doesn't
- seem inconceivable that you could be successful
- in prosecuting someone for a smaller amount.
- MR. SURI: First, with respect to this
- case, it's true that this one claim was \$338,
- 24 but the entire conspiracy the district court
- found involved a lot of claims, \$282,000.

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1
                Second, I acknowledge, yes, it is
 2
      possible that when it's a small amount, we could
 3
      still prosecute. But we'd have hurdles that
      we'd have to overcome when it's a small amount.
 4
 5
      It's going to be harder to convince a jury of
 6
      fraudulent intent when the amount is extremely
 7
      small.
                I take, however, the point of the
 8
 9
      question --
10
                JUSTICE GORSUCH: Counsel, it seems to
11
      me you've just given up the ghost and -- and
12
      clarified things substantially that every time
13
      anyone overbills for anything, that triggers
14
      this statute, and all you have to prove -- now
15
      it may be small, as the amounts here were, $338,
16
      or it might be rounding up, a lawyer rounding up
17
      his hours to the next tenth of an hour, but that
18
      is still identity theft because you are using
19
      somebody's identity in a way that is unlawful
20
      and perhaps arguably exceeds their permission.
21
                If that's true, where do we stand in
      terms of federalism, given that (a)(7) speaks in
22
23
      much the same language and would seem to
24
      federalize pretty much every state
25
      misrepresentation claim? Where do we stand in
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- 1 terms of vagueness, notice to the world, fair
- 2 notice to the world?
- 3 I'm not sure most waiters in America
- 4 appreciate that they're committing identity
- 5 theft when they bill for that bottle of wine.
- 6 MR. SURI: Let me start with
- 7 federalism and (a)(7). (a)(7)'s language is not
- 8 the same as the language of 1028A. (a) (7) uses
- 9 the phrase "with intent to commit or aid or abet
- or in connection with." And you could read "in
- 11 connection with" differently from "during and in
- 12 relation to" and there --
- 13 JUSTICE GORSUCH: We could. But, if
- we read them the same, as this Court has done in
- 15 the past --
- MR. SURI: Well, if you read them --
- JUSTICE GORSUCH: -- then we'd have a
- 18 serious federalism problem, wouldn't we?
- 19 MR. SURI: -- if you read them the
- same, you'd be creating a federalism problem
- 21 that you could avoid by reading them
- 22 differently.
- 23 (Laughter.)
- MR. SURI: And --
- 25 JUSTICE GORSUCH: That seems a bit

- 1 question-begging, but --
- 2 JUSTICE KAGAN: Well, but in this
- 3 case, necessarily, really, "in connection with,"
- 4 "in relation to," who draws a distinction
- 5 between those words?
- 6 MR. SURI: Let me explain why there's
- 7 a distinction. First of all --
- 8 JUSTICE GORSUCH: Let -- let -- let --
- 9 first of all -- first of all, just so we're
- 10 clear -- I'm sorry to interrupt.
- 11 JUSTICE KAGAN: No, please. I
- 12 interrupted you.
- JUSTICE GORSUCH: Well, okay. Suppose
- 14 we did read them the same way. Then you would
- 15 concede there would be a federalism problem?
- 16 MR. SURI: No, I wouldn't concede that
- 17 because there's also a jurisdictional element in
- 18 1028(a)(7). That's contained in 1028(c). And
- 19 that jurisdictional element ensures that every
- 20 prosecution is within --
- JUSTICE GORSUCH: How?
- MR. SURI: -- the federal government's
- 23 authority.
- 24 It has a list of elements that must be
- 25 satisfied in order for an (a)(7) prosecution to

- 1 be brought. And I grant one of them is affects
- 2 commerce, but --
- JUSTICE GORSUCH: Yeah. So, if he
- 4 runs the credit card and it goes across state
- 5 lines, good to go?
- 6 MR. SURI: But this Court has held
- 7 that --
- 8 JUSTICE GORSUCH: Can't you concede
- 9 that's a serious federal -- federalism problem
- if we were to read those terms the same way?
- MR. SURI: No, because this Court has
- 12 held that that's within the scope of the
- 13 Commerce Clause. So it's not a federalism --
- JUSTICE GORSUCH: Every fraud in
- 15 America is within the scope of the Commerce
- 16 Clause, counsel?
- MR. SURI: If that's a problem,
- 18 Justice Gorsuch, it's attributable to the
- 19 Court's Commerce Clause cases and not to this --
- 20 (Laughter.)
- JUSTICE GORSUCH: Okay. All right.
- 22 It's our -- it's our fault. Fine. How about
- 23 the -- how about the vagueness problem then?
- 24 MR. SURI: I -- I -- might I
- 25 finish explaining why --

- 1 JUSTICE GORSUCH: Well, move on to the
- 2 vagueness problem.
- 3 MR. SURI: Yes.
- 4 JUSTICE GORSUCH: You know, what about
- 5 the vagueness problem? What notice does this
- 6 provide to people in the world that they're
- 7 committing a federal felony?
- 8 MR. SURI: Again, Justice Gorsuch, you
- 9 can avoid that problem by reading "in connection
- 10 with" --
- 11 JUSTICE GORSUCH: I understand that.
- 12 Put that aside. I asked you to put that aside,
- 13 counsel. Please do so.
- 14 MR. SURI: Yes.
- JUSTICE GORSUCH: Answer my question
- 16 about vagueness.
- 17 MR. SURI: The Court's vagueness
- 18 precedents are concerned with ensuring that
- 19 law-abiding people aren't trapped into being
- 20 prosecuted for a violation that they couldn't
- 21 have anticipated. And that problem doesn't
- 22 arise with respect to either of these statutes
- 23 because these statutes apply only if an
- individual has committed a predicate crime in
- 25 the first place. So --

1 JUSTICE GORSUCH: Well, we -- we know, 2 though, that the law has to provide notice not 3 just that you committed some crime; it has to provide notice to the bad man that there are 4 5 more consequences for worse crimes. And I don't doubt that the waiter who 6 7 overbills for that bottle of wine knows he's committed some sort of state misdemeanor or 8 9 maybe even felony, but does he know that he's 10 committed a federal offense too? 11 MR. SURI: The way he would know is by 12 reading that statute and by looking at the 13 elements and finding that his conduct fits within the most natural reading of those 14 15 elements. 16 JUSTICE GORSUCH: Thank you. 17 JUSTICE JACKSON: Mr. Suri, can I --18 can I ask you to do almost the opposite of what 19 Justice Gorsuch was just asking you, and that is 20 to assume that the statute (a) (7) and 1028A are 21 distinct. 2.2 MR. SURI: Yes. 23 JUSTICE JACKSON: All right. So can 24 you just help me to understand how your --25 first, how your "facilitates" view of 1028A is

different than "use in connection with"? 1 2 MR. SURI: Yeah, I'm not taking a 3 definitive position on what exactly "in connection with" would mean because that's not 4 presented in this case. I'm suggesting the 5 6 Court could interpret it differently. JUSTICE KAGAN: It means "in relation 7 to." 8 JUSTICE JACKSON: But -- but what I'm 9 asking is, you know, this is kind of like, I 10 11 think, creating another constitutional problem 12 that I hope we can focus on, which is, to the 13 extent they are the same --14 MR. SURT: Yes. 15 JUSTICE JACKSON: -- then I don't 16 understand why we don't have a serious due 17 process problem because we have a mandatory 18 minimum with respect to the second one. So, 19 unlike Mr. Fisher's suggestion that the second 20 one is a lesser included offense, it is, in 21 fact, an aggravated offense. It is more serious 22 because you get two years tacked onto your 23 underlying offense as a result of it. 24 So is -- is -- is it the government's

position that you do not have to have more

- 1 egregious conduct or behavior to -- to trigger
- 2 the two-year man min?
- 3 MR. SURI: It is more egregious
- 4 because the predicate offense has to be more
- 5 egregious. And I appreciate --
- 6 JUSTICE JACKSON: I don't think that's
- 7 how it works. It doesn't. Mr. -- Mr. Fisher
- 8 says look at the list of predicate offenses.
- 9 It's like every fraud in the world. And you
- 10 just admitted in response to Justice Thomas that
- it could be a teeny, teeny fraud.
- 12 So it's not more serious just because
- of the predicate offense. It would seem to me
- 14 it would have to be more serious because of the
- way in which you're using the name.
- MR. SURI: No, I respectfully disagree
- 17 with that.
- 18 JUSTICE JACKSON: Okay.
- 19 MR. SURI: It is a subset of crimes
- 20 that triggers 1028A. And --
- 21 JUSTICE JACKSON: But, if those crimes
- 22 are broader and less serious than other crimes
- you can put into the other -- into (a) (7),
- you're still believing that it's a lesser
- 25 included offense? The attached --

1 MR. SURI: But they're not -- but 2 they're not broader. They're a narrower set of They're a more serious set of crimes 3 than all crimes whatsoever. 4 5 You can violate 1028A if the predicate 6 crime is a felony. You can violate 1028(a)(7) 7 if the predicate crime is a misdemeanor. So, yes, 1028A is going to be more serious than 8 9 1028. And there's no due process problem. 10 CHIEF JUSTICE ROBERTS: Does it make 11 any difference to your position if the predicate 12 crime always requires a misuse of identifying 13 information? In other words, my -- my conception of the identity theft crime is that 14 15 it is -- it provides additional punishment. But 16 what if the underlying offense always requires 17 misuse of identity? 18 MR. SURI: That can happen under the 19 statute with respect to other predicate 20 offenses, though not this one. For example, one 21 of the other predicate offenses is Section -- I 2.2 think it's 1424 if I -- I might be 23 misremembering the number, but it's 24 impersonating another person in an immigration 25 proceeding. Now that's always going to involve

- 1 using another person's identity even on Mr.
- 2 Fisher's definition, so --
- 3 CHIEF JUSTICE ROBERTS: Well, doesn't
- 4 that suggest that you ought to have a narrower
- 5 definition of the aggravated identity theft
- 6 provision?
- 7 MR. SURI: No, Mr. Chief Justice.
- 8 What it suggests is that Congress picked out a
- 9 specific set of predicate crimes, and it picked
- 10 those out where the aggravated identity theft
- 11 elements are more likely to arise than with
- 12 respect to other crimes. So it shouldn't be a
- 13 surprise that with respect to this particular
- set of crimes, there are going to be some where
- 15 the elements of the statute are met more
- 16 frequently.
- 17 But, of course, we don't run into that
- 18 problem here because there are a lot of
- 19 different ways you can commit healthcare fraud
- 20 without using a means of identification of
- 21 another person without lawful authority in
- 22 relation to that crime.
- JUSTICE KAGAN: Well, what are those
- 24 ways? Because it strikes me that the delta here
- is very slim, that in your brief, you had, you

- 1 know, some hypotheticals which were more or less
- 2 outlandish but that when you really get down to
- 3 it, all healthcare fraud is done using people's
- 4 names.
- 5 MR. SURI: I'll give some of the less
- 6 outlandish hypotheticals then.
- 7 First, frauds committed by patients.
- 8 For example, if someone lies about his income in
- 9 order to become eligible for Medicaid or lies
- 10 about whether he smokes in order to get a lower
- 11 health insurance premium.
- 12 Second, healthcare frauds committed by
- 13 pharmaceutical companies. Let's say a vaccine
- 14 manufacturer commits fraud in connection with a
- 15 contract to provide vaccine doses, or a
- 16 prescription drug manufacturer commits fraud
- when negotiating with Medicare about
- 18 prescription drug prices. That doesn't involve
- 19 individual patients.
- Third set of examples: Frauds by
- 21 providers that don't involve specific patients.
- 22 Let's say the provider here lied when he was
- enrolling for Medicaid in the first place, or he
- 24 -- the Court had a case last year about the
- disproportionate share fraction reimbursements

- 1 under Medicare and Medicaid. Let's say there's
- 2 a fraud in connection with that. That's not
- 3 connected with any specific patient.
- 4 Fourth set of examples is honest
- 5 services healthcare fraud. Let's say an
- 6 insurance executive accepts a bribe or a
- 7 kickback. Again, that doesn't involve a
- 8 specific patient.
- 9 I grant that --
- 10 JUSTICE KAGAN: So that's very
- 11 helpful. Are you saying that anytime that
- there's a provider that bills Medicaid for
- 13 services, it's covered?
- MR. SURI: Almost.
- JUSTICE KAGAN: I guess this just goes
- 16 --
- 17 MR. SURI: Almost. I mean, you could
- imagine the fictitious patient or other
- 19 hypotheticals like that, but, yes, almost all of
- 20 those cases would be covered, I -- I grant that.
- 21 And, Mr. Chief Justice, you had --
- JUSTICE SOTOMAYOR: But what do we do
- about the incongruity that under Flores-Figueroa
- 24 we said fictitious people are not covered by
- 25 this?

1 MR. SURI: That's right. 2 conceding that fictitious people aren't covered. 3 JUSTICE SOTOMAYOR: So we're not going to cover fictitious people under our case law, 4 but we're going to cover the stretcher case, 5 Justice Sutton's stretcher case? 6 7 MR. SURI: Yes, but there's a reason that Congress drew that distinction. When 8 9 you're billing to a fictitious patient, you're not causing a harm to a real person. You're 10 11 just harming --JUSTICE SOTOMAYOR: Well, I don't -- I 12 13 actually don't think that the patient thinks that he's been -- his identity has been stolen. 14 15 He may think that -- rightly, that you cheated 16 the government or your healthcare provider, 17 insurance, but I doubt very much he thinks that you misused his name or -- or transferred his 18 19 name or that you committed identity theft with 20 his name. 21 MR. SURI: I -- I have already 22 accepted that you could say this doesn't feel 23 like identity theft, but that's not the test, 24 whether the patient feels like his identity has 2.5 been stolen. The test is the elements set forth

1 in the statute, and the conduct here meets that. 2 JUSTICE KAVANAUGH: But the elements 3 in the statute are -- are vague, "in relation to," "uses authority." And why doesn't the 4 5 title then give us a helpful clue about how broadly to read those somewhat elastic terms? 6 7 MR. SURI: Yeah, I -- I certainly 8 accept, Justice Kavanaugh, that if you thought 9 the statute were ambiguous, then the title is a 10 useful clue in resolving that ambiguity. But I 11 don't think the title --12 JUSTICE KAVANAUGH: Well, isn't "in 13 relation to, " for example, an inherently, I 14 guess, vague term in the sense that everything 15 can relate to everything else? You have to have 16 -- make a judgment call about the unit of or the 17 level of generality you're going to read it, and to help guide us where to draw the line there, 18 19 the title can help pinpoint a place where to do 20 that. 21 MR. SURI: Yeah, I agree with that in 22 principle, but there's a better source of 23 guidance to look to than the title, namely, this 24 Court's interpretation of 924(c). 924(c) was

the model for this statute. It used the same

2.5

- language. It used "during and in relation to."
- 2 And, in that context, the Court has interpreted
- 3 "in relation to" to mean have some purpose or
- 4 effect with respect to the predicate crime.
- 5 And since Congress adopted this
- 6 statute modeled on that other statute, the most
- 7 sensible thing to do, I would submit, is to
- 8 interpret "in relation to" the same way.
- 9 Now, Mr. Chief Justice, you had said
- 10 that you wanted to address a question to me
- about the three hours of harm and whether there
- 12 really were three hours of harm. I'd like to
- 13 address that. Yes, there were. There's a
- 14 factual dispute between the defendant and us
- about whether Medicaid billed on a rolling
- 16 12-month basis or a calendar year basis.
- 17 The evidence supporting our view is
- 18 set forth at Joint Appendix pages 19, 20, and
- 19 27. And, since this is a sufficiency of the
- 20 evidence challenge, you should look at the
- 21 evidence in the light most favorable to us.
- In addition to that, even if you
- 23 resolve that factual dispute the way they
- 24 propose, it would make no difference, because it
- 25 would mean that instead of saying three hours of

- 1 testing are taken out of the rolling 12-month
- 2 period, Patient L would have lost three hours of
- 3 testing out of the calendar year period.
- Now, Justice Gorsuch, I -- I must get
- 5 back to this question of "in connection with"
- 6 and the federalism problems.
- JUSTICE GORSUCH: Well, let's -- let's
- 8 -- let's skip that.
- 9 (Laughter.)
- JUSTICE GORSUCH: I think we've beaten
- 11 that horse, but I do have another question for
- 12 you since you -- you looked over here. Maybe
- 13 you -- maybe you regret that.
- 14 (Laughter.)
- MR. SURI: I regret it already.
- 16 (Laughter.)
- 17 JUSTICE GORSUCH: If we were to reject
- 18 the government's view, so, yes, you are going to
- 19 regret it, is there a reduceable core? Is there
- 20 an alternative? Is there a backup? If we
- 21 reject the idea that every time a real patient's
- 22 name is used in an overbilling, that that is
- 23 automatically identity theft, which is your
- 24 position --
- MR. SURI: Yes.

1 JUSTICE GORSUCH: -- is there 2 something else that the government wishes to 3 purvey today? 4 MR. SURI: Yes. If the Court is to 5 rule against us, then I would urge the Court to adopt the Sixth Circuit's interpretation that 6 7 has been attributed to Judge Sutton, even though he was bound by circuit precedent in adopting 8 that. And the reason --9 10 JUSTICE GORSUCH: Let's not diminish 11 our colleagues, okay? But you -- you -- you 12 then are where Mr. Fisher is as an alternative? MR. SURI: All I'm suggesting is we 13 14 shouldn't be blaming Judge Sutton for that test 15 16 JUSTICE GORSUCH: Oh. 17 MR. SURI: -- which we think is 18 incorrect. But the reason we suggest that that 19 test would be better than the "with law" --"without lawful authority" alternative that Mr. 20 21 Fisher has suggested is that the "without lawful authority" test raises all sorts of -- that he's 22 23 proposed raises all sorts of complications about where to draw the line in terms of the level of 24 25 generality at which authority is being assessed.

- 1 And the Judge Sutton test avoids those concerns.
- 2 JUSTICE ALITO: Well, how does the --
- 3 what's the justification for that? What -- what
- 4 exactly is the Sixth Circuit Sutton test?
- 5 MR. SURI: The Sixth Circuit test is a
- 6 distinction between lies about who received a
- 7 service --
- JUSTICE ALITO: Yeah.
- 9 MR. SURI: -- and lies about how and
- when the service was provided. We don't think
- it's justified, which is why we think we prevail
- in this particular case, but it's the least
- 13 unjustified approach if you were to rule against
- 14 115.
- JUSTICE ALITO: Well, isn't the "who"
- question answered by the statutory term, another
- 17 person?
- 18 MR. SURI: No, I took the test that
- 19 the Sixth Circuit was putting forward to be that
- 20 the false statement has to be a falsity as to
- 21 who received a particular service. So they're
- 22 not interpreting the term "another person."
- 23 They're interpreting the term "in relation to"
- 24 in that context.
- JUSTICE JACKSON: Do you dispute that

- 1 this 1028A is an aggravated nature of the
- 2 commission of this crime?
- 3 MR. SURI: No, I don't dispute that.
- 4 JUSTICE JACKSON: All right. And you
- 5 suggested in response to me earlier that the
- 6 aggravation comes from the list of offenses?
- 7 MR. SURI: Yes.
- 8 JUSTICE JACKSON: Do you agree, as I'm
- 9 looking at the list of offenses, that it
- includes things like mail, bank, and wire fraud?
- MR. SURI: Yes.
- 12 JUSTICE JACKSON: And so you're
- 13 suggesting that -- that the aggravation alone
- 14 has nothing to do with the use -- the way in
- 15 which you use? You can use it --
- 16 MR. SURI: Yeah.
- 17 JUSTICE JACKSON: -- in the same way
- as triggering (a) (7) in connection to, but it's
- 19 just the fact that you're committing mail and
- 20 wire or bank fraud that subjects you to the
- 21 two-year man min?
- MR. SURI: Yes. Let me summarize the
- 23 point in the following way. If you use
- 24 someone's identity with respect to a federal
- 25 misdemeanor, that could be covered by

- 1 1028(a)(7).
- 2 If you use it with respect to a
- 3 federal felony that's on that list, such as mail
- 4 fraud, then that's aggravated identity theft.
- 5 JUSTICE JACKSON: Yes, but (a) (7) also
- 6 covers felonies.
- 7 MR. SURI: State felonies.
- 8 JUSTICE JACKSON: Yes, unlawful
- 9 activity that constitutes a violation of federal
- 10 law. And I appreciate that that sweeps in
- 11 misdemeanors, but --
- MR. SURI: Yes.
- JUSTICE JACKSON: -- you're suggesting
- 14 that the two-year mandatory minimum penalty in
- this area of fraud is only distinguishable on
- 16 the basis of the fact that you could do -- you
- 17 could be charged with a misdemeanor under
- 18 (a) (7), that that's the difference, that's the
- 19 delta between the two?
- 20 MR. SURI: That is the difference
- 21 between the two. And, remember, (a) (7) in one
- respect is harsher than 1028A because it has a
- 23 five-year maximum penalty.
- So, under 1028A, you -- you're getting
- 25 --

1	JUSTICE JACKSON: Of course, that's
2	not the function of mandatory minimums. I mean,
3	they're not really I appreciate that it has a
4	higher top level, but Congress, when it when
5	it enacts a mandatory minimum, is constraining
6	judicial discretion with respect to what you can
7	impose as a penalty. And usually Congress does
8	that in situations in which it has identified
9	substantially more serious or more egregious
10	conduct on the part of the person who is subject
11	to the mandatory minimum.
12	And what's strange to me about your
13	argument is that you're saying, in this
14	situation, unlike many others, we don't care
15	about that. We're not focused on the fact that
16	it's necessarily more egregious. We're just
17	looking at the list of offenses, and, to the
18	extent a misdemeanor could be charged in the
19	other world, that that justifies a two-year
20	mandatory minimum in this one?
21	MR. SURI: Let me take the worst
22	version of that hypothetical for us and say
23	Congress has enacted two identical statutes and
24	one has a mandatory minimum and one doesn't, and
25	it's entirely up to the prosecutor which of

- those charges is -- is brought.
- 2 This Court has held specifically that
- 3 that is not a violation of the Constitution. I
- 4 believe the case is United States against
- 5 Batchelder if I'm remembering correctly.
- 6 JUSTICE JACKSON: All right. I
- 7 appreciate that. But, here, we don't have two
- 8 entirely identical statutes. We have ones that,
- 9 in fact, use different terms.
- 10 So why would we interpret them to be
- 11 identical? I mean, even if we've said that's
- okay to do, we have "in connection with" in one
- and we have "during and in relation to" in
- 14 another.
- 15 MR. SURI: I --
- 16 JUSTICE JACKSON: And you're asking us
- to interpret "during and in relation to" as if
- 18 it is the same.
- 19 MR. SURI: I'm not asking you to
- interpret them as if they're the same. I think
- 21 that was the point of my colloquy with Justice
- 22 Gorsuch. They're different.
- JUSTICE JACKSON: But you can't tell
- 24 me what difference "facilitates" makes. Your --
- your definition is facilitates, and so all I

- 1 want to know is, why is that any different than
- "in connection with"?
- 3 MR. SURI: "In connection with" is
- 4 used alongside with "intent to aid" -- "commit
- 5 or to aid or abet." And you could read that
- 6 ejusdem generis to be similar to "with intent to
- 7 commit or to aid or abet." And you don't have
- 8 that contextual limitation with respect to
- 9 "during and in relation to."
- In the phrase "during and in relation
- 11 to," the word "during" is what is doing most of
- the limiting work. The word "during" is saying
- 13 that the use of the identity must be
- 14 contemporaneous with the crime. So that's
- 15 already limiting the universe quite a bit.
- Now, within that context, "relation
- to" simply serves to exclude fortuities, cases
- in which it's a coincidence that the name was
- 19 used at the same time as the commission of that
- 20 particular crime.
- JUSTICE ALITO: Speaking of ejusdem
- 22 generis, could you address the argument
- 23 regarding the application of that canon to the
- 24 statutory terms use, possess, transfer?
- MR. SURI: Yes, Justice Alito. I

- 1 think that the presence of the term "possess"
- 2 strongly supports our interpretation, and the
- 3 reason is that it would be quite odd for this
- 4 statute to prohibit the passive possession of
- 5 another person's name, to prohibit a
- 6 particularly egregious type of use, namely, use
- 7 for the purpose of impersonation, but to cover
- 8 nothing in between the active uses that fall
- 9 short of impersonation. There's no reason to
- 10 think Congress would have included that
- 11 discontinuity in the statute.
- 12 In addition, I think Justice Barrett
- raised the question that "transfer and possess"
- 14 could be read to refer to circumstances in which
- the information is stolen. And I agree with
- 16 that.
- But "use" has to be doing some
- independent work. If you've stolen the
- information, you've already possessed it without
- 20 lawful authority. And in order to give "use"
- 21 some independent work to do, you have to make
- 22 sure that there isn't a stealing element built
- 23 into that.
- 24 CHIEF JUSTICE ROBERTS: Thank you,
- 25 counsel.

Τ	Justice Thomas, anything further?
2	Justice Alito?
3	Justice Sotomayor?
4	Justice Kagan?
5	JUSTICE KAGAN: Mr. Suri, you just
6	on this question of "without lawful authority,"
7	different kind of issue, in your brief, you say
8	that means if he uses it with permission no,
9	sorry, if he uses it without permission or
10	here's what I want to ask you about if he
11	uses it with permission but the conferral of
12	that permission contravened some other law.
13	So suppose somebody had said to this
14	doctor that Patient L had said to this
15	doctor, you know, you gave me five hours of
16	service X, but you've been a great doctor; I'm
17	happy for you to bill 20 hours of some more
18	expensive service.
19	Would that count as without lawful
20	authority or not?
21	MR. SURI: We would say that we could
22	prosecute that case, but that's a more difficult
23	case and would raise issues that are not present
24	here. In that hypothetical, unlike this case,
25	there would be authority, and the question would

- 1 be whether the authority was lawful.
- 2 The argument on the other side would
- 3 be that "lawful" should be interpreted to apply
- 4 only to procedural unlawfulness. You've held a
- 5 gun to the person's head in order to extract the
- 6 consent. But you could also interpret "lawful"
- 7 to include substantive unlawfulness.
- 8 JUSTICE KAGAN: So you think it goes
- 9 that far, but you're saying, you know, don't
- 10 worry about it, we can do that next case?
- 11 MR. SURI: Correct.
- 12 JUSTICE KAGAN: And last question is,
- just coming back to the Judge Sutton test, which
- may or may not be the Judge Sutton test, how do
- you understand the Judge Sutton test to work
- with respect to hypotheticals which I take the
- 17 Petitioner to have conceded, which is like
- 18 billing cancer services, billing some other
- 19 product entirely, not psychological services now
- 20 but something else entirely.
- 21 How does the Judge Sutton test work
- 22 with relationship to those hypotheticals --
- MR. SURI: I think --
- 24 JUDGE KAGAN: -- which also means with
- connection to those hypotheticals.

Τ	(Laugnter.)
2	MR. SURI: I think the fairest answer
3	to that question is that the opinion doesn't
4	address that, and, therefore, I'm not sure how
5	the Sixth Circuit would resolve that issue.
6	We would suggest that if the Court
7	adopt that test, it'd say that those
8	hypotheticals are covered, because it seems
9	pretty clear that the fraud in that case is in
LO	relation to the use of the name and also that
L1	it's without lawful authority.
L2	JUSTICE KAGAN: Right. But, if I
L3	understood the Judge Sutton test to be asking,
L 4	well, was there a misrepresentation with respec-
L5	to identity, it would seem as though in those
L 6	hypotheticals there is no misrepresentation with
L7	respect to identity. So I would think I
L8	guess I was a little bit surprised that you came
L9	out in favor of the Judge Sutton test as your
20	preferred way of losing because I would think
21	then that you lose those set of cases.
22	MR. SURI: Judge Sutton suggested that
23	if no one received a particular service and you
24	say that someone did, that is a
25	misrepresentation as to identity. So in the

- 1 cancer services example, the clinic is providing
- 2 cancer services to no one and you're still
- 3 saying you provided it to Patient L, that is a
- 4 misrepresentation as to identity as he conceived
- 5 of the test.
- 6 JUSTICE KAGAN: I see. And then how
- 7 would he separate or the -- somebody received
- 8 psychological services from a certain level of
- 9 psychologist but not from a psychiatrist, let's
- 10 say?
- 11 MR. SURI: I don't think those should
- 12 be separated, Justice Kagan. That's precisely
- why we think we should prevail in this case.
- 14 There is no principal distinction between those.
- 15 CHIEF JUSTICE ROBERTS: Justice
- 16 Gorsuch?
- 17 Justice Kavanaugh?
- 18 JUSTICE KAVANAUGH: In the court of
- 19 appeals, Judge Costa's opinion said that this
- 20 Court's precedents had sent an unmistakable
- 21 message that courts should not assign federal
- 22 criminal statutes a breath-taking scope when a
- 23 narrower reading is reasonable.
- 24 And the Petitioner also cites a long
- line of cases you're familiar with, Marinello,

1 Van Buren, Kelly, the list goes on, where we 2 have rejected, I would say, the broadest 3 interpretation of criminal statutes, the literal reading as compared to the ordinary reading of 4 5 criminal statutes, based on fair notice concerns 6 and not trapping the unwary or increasing the 7 sentence on an unwary person. So why does this case not fall within 8 9 that concern and with that body of precedent 10 about reading it as broadly as you possibly 11 could and thereby raising fair notice concerns 12 of the kinds that Judge Costa raised? 13 MR. SURI: Because this statute, 14 unlike the statutes in all of those other cases, 15 comes into play only if someone has committed a 16 predicate crime. In all of the cases that 17 you've just mentioned, there was a concern that 18 law-abiding individuals would be prosecuted by 19 the federal government for routine conduct. 20 For example, in Marinello, you could 21 be prosecuted under the interpretation that was 22 advanced there for paying someone in cash rather 23 than paying by check. And in Van Buren, there 24 was a concern that you could prosecute people

who used their computers at work to check sports

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- 1 scores. There's no concern like that in this 2 3 In this case, the statute at issue here comes into play only if a predicate federal 4 5 offense has already been committed. 6 JUSTICE KAVANAUGH: Well, that's 7 similar to an argument I heard years ago from 8 the government about mens rea: Don't worry 9 about mens rea requirements for sentence 10 enhancements as opposed to the crime itself. 11 And I didn't find that persuasive then because 12 the concern about sentence enhancements is -- is 13 still, as Justice Gorsuch said earlier, you 14 know, the -- the ordinary citizen may know, 15 okay, well, this is going to trigger a certain 16 amount of punishment, but you're on no notice 17 that it could trigger a mandatory minimum or a 18 significantly increased amount of punishment. 19 So don't the same concerns about fair notice still kick in in that situation, where 20 you're talking about an enhancement as to the 21 22 underlying crime? MR. SURI: I don't think the same
- 23
- concerns kick in. I think -- I -- I appreciate 24
- 2.5 that the concerns do arise, but they're

- 1 mitigated by the fact that the person has to
- 2 have committed a predicate crime in the first
- 3 place.
- 4 And there is no danger of giving
- 5 federal prosecutors the power to turn otherwise
- 6 law-abiding citizens into criminals. That
- 7 simply doesn't arise with respect to this
- 8 statute.
- 9 JUSTICE KAVANAUGH: Thank you.
- 10 CHIEF JUSTICE ROBERTS: Justice
- 11 Barrett?
- 12 Justice Jackson?
- JUSTICE JACKSON: Can I just quickly
- get your understanding of the Fifth Circuit's
- view of "without lawful authority" and whether
- or not the government endorses it?
- 17 MR. SURI: I don't take the Fifth
- 18 Circuit to have taken a view on "without lawful
- 19 authority." It wasn't raised at the panel
- stage, and at the en banc stage, all the Fifth
- 21 Circuit did was say we affirm for the reasons
- 22 given in the panel opinion.
- JUSTICE JACKSON: Oh, so you don't
- think they held that "without lawful authority"
- 25 means to use it to commit a crime?

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1
                MR. SURI: No, I don't think they did.
 2
                JUSTICE JACKSON: What -- is that the
 3
      government's position or no?
               MR. SURI: No, that's not the
 4
      government's position.
 5
 6
                JUSTICE JACKSON: What is the
 7
      government's position?
                MR. SURI: The government's position
 8
 9
      is that a person acts without lawful authority
      only if he uses the means of identification in a
10
11
     manner that requires prior authorization, but he
12
      either didn't get that authorization or the
13
      authorization was conferred in an invalid way.
                And I think that limitation eliminates
14
15
      a lot of the parade of horribles that arises on
16
     the other side. So circumstances in which
17
      you're simply addressing someone by his name or
18
     mentioning his name or talking about him or
19
     making a statement about him wouldn't be covered
20
     by this phrase because those don't require prior
21
      authorization in the first place. Neither --
2.2
                JUSTICE JACKSON: So -- you can end
23
      where you started, which is with the waiter
                     The government's view is that all
24
     hypothetical.
2.5
      of those would be without lawful authority?
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lawful authority because you do need someone's

MR. SURI: Those would be without

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3 permission to charge his credit card in the same way you do need someone's permission to bill 4 5 something to his Medicaid number. 6 JUSTICE JACKSON: Thank you. 7 CHIEF JUSTICE ROBERTS: Justice 8 Sotomayor? 9 JUSTICE SOTOMAYOR: A couple 10 follow-ups. In the Bond case, clearly, the 11 woman who poisoned the mistress or the person 12 she suspected of being a mistress wasn't a 13 law-abiding citizen, and we still narrowed that 14 statute, correct? 15 MR. SURI: Correct. 16 JUSTICE SOTOMAYOR: Number two, 17 following up on what Justice Jackson just said, 18 if I disagree with you, reading the record, 19 because I have, it was very clear that the Fifth 20 Circuit said "without lawful authority" exists 21 whenever someone uses the name -- the means of 2.2 identification of another person to commit a crime. 23 24 You argued the same thing. That's the 25 jury instruction that was given to the jury. If

- 1 this is my view of the evidence, where does that
- leave us on this case? Do we vacate and remand
- 3 and say that's too broad, now pay attention to
- 4 what the scope of "without lawful authority"
- 5 might mean? It's unsatisfying, by the way, but
- 6 is that what we do?
- 7 MR. SURI: No. You would still rule
- 8 for us, and the reason is that they haven't
- 9 challenged the jury instructions here. In fact,
- 10 they agreed to the jury instructions that were
- 11 given.
- This is a sufficiency of the evidence
- 13 challenge. The issue is whether the evidence
- supports findings on each of the elements of the
- 15 crimes, not whether the jury was instructed
- 16 properly.
- 17 JUSTICE SOTOMAYOR: Thank you.
- 18 CHIEF JUSTICE ROBERTS: Thank you,
- 19 counsel.
- 20 Mr. Fisher.
- 21 REBUTTAL ARGUMENT OF JEFFREY L. FISHER
- ON BEHALF OF THE PETITIONER
- MR. FISHER: Thank you. I'd like to
- 24 first -- first address a couple things about the
- 25 two different components of the statutory text

- 1 that we've been discussing today and then turn
- 2 to consequences.
- 3 So, first, on the statutory text,
- 4 we've talked about the "in relation to" element
- 5 and the "without lawful authority" element. On
- 6 "in relation to," forgive me, but I'll turn back
- 7 to just Judge Sutton's opinion and point out at
- 8 page 628 of that opinion, in describing the
- 9 Sixth Circuit's prior case, he said the Sixth
- 10 Circuit held quite correctly that this -- that
- 11 the claim of the stretchers did not fall within
- 12 the statute. So he not only discussed the prior
- 13 case, he endorsed it.
- 14 And that paragraph says, if the lie
- just goes to about the nature of the services
- 16 provided, not who received them, it does not --
- it is not falling within the "in relation to"
- 18 element of the statute.
- 19 So we think that would resolve the
- 20 case in our favor in a way that Judge Sutton has
- 21 explicitly endorsed.
- 22 As to "without lawful authority," I
- 23 think Justice Sotomayor is right, the only
- 24 argument ever made below was the one you
- described. It's at JA 31 and 32.

1	And, Justice Jackson, at pages 66a and
2	67a of the Petition Appendix, the Fifth Circuit
3	panel decision, which was adopted by the en banc
4	court, quite directly adopts that reading of the
5	"without lawful authority" element in this case
6	and applies it to Mr. Dubin's conduct, and then
7	the en banc court, of course, accepts that. So
8	the Fifth Circuit quite directly did address
9	that issue and got it wrong.
LO	Now we heard a suggestion in the brief
L1	and I just heard it a moment ago that the
L2	government maybe doesn't agree anymore with the
L3	argument it made below, that that any use to
L 4	violate the law constitutes "without lawful
L5	authority," but, with due respect to my friend,
L 6	I just don't understand what their alternative
L7	test means.
L8	No court has ever adopted it. And
L 9	this notion that you need to have permission
20	it's only something that you need to have
21	permission for to do, I don't even understand
22	how that works with respect to the one example
23	we used in the briefs, which is putting a name
24	on an envelope or making a phone call because
25	things like the Do Not Call List and Junk Fax

- 1 restrictions under federal law do require
- 2 permission to send those sorts of things.
- 3 So I don't understand, as we said in
- 4 our reply brief, how that test would even work.
- 5 And, at the very least, you'd just be
- 6 interjecting another layer of vagueness and
- 7 difficulty into the statute. So we think it's
- 8 best to stick with what the government argued
- 9 below and what the Fifth Circuit decided.
- Now let me turn to the scope and the
- 11 consequences of this very broad position that
- 12 the government has endorsed, and I think the
- government stood here and said yes, every
- 14 mischarge by a waiter, a cashier, et cetera,
- 15 constitutes -- that -- that violates the mail or
- 16 wire fraud statute would fall within our
- 17 understanding. That's an incredibly broad
- 18 sweep.
- 19 I heard some resistance about the
- 20 healthcare fraud statute. So there was an
- 21 admission that virtually every provider case
- 22 would fall within the statute.
- Now the government in its brief tried
- to give a few other examples, and we answered
- 25 those in our reply brief, and this is at pages

- 1 18 and 19 of our reply brief. We point out that
- 2 the examples the government gave would require
- 3 the use of somebody's name. So, again, I heard
- 4 today the notion of applying for Medicare
- 5 benefits and then lying or Medicaid benefits and
- 6 lying about your age or your smoking.
- But, to do that application, you have
- 8 to list your doctor, your employer, a contact at
- 9 your employer. You're putting names all over
- 10 that form. And the form won't be approved if
- 11 those names are not there.
- 12 So exactly the same argument the
- government is making today would apply to the
- only hypotheticals that the government has put
- forth in a brief, and I -- some of these things
- 16 were new today. I don't know every last detail,
- 17 but I bet you, if you run down the details,
- you'll find names on those forms as well.
- 19 And I think that leads me to the
- 20 consequences and the real-world consequences for
- 21 this. So it's not just that a mandatory minimum
- 22 comes into play where it wouldn't otherwise come
- 23 into play. But what you would be doing by
- 24 accepting the government's position is creating
- a world where every simple fraud prosecution is

- 1 now also chargeable as aggravated identity
- 2 theft.
- 3 And what happens then? Well, in a
- 4 world of plea bargaining, that becomes, in the
- 5 words that other prosecutors have used, powerful
- 6 plea bargaining leverage we can use to procure
- 7 quick pleas in federal fraud cases.
- 8 We're not talking about an aggravated
- 9 penalty for actually misusing somebody's name.
- 10 We're talking about in practical terms a very
- 11 strong cudgel to use against people to procure
- 12 pleas in very low-level fraud cases.
- And that's not what Congress was aimed
- 14 for in this case. Congress wasn't trying to
- 15 create a two-year mandatory minimum all of a
- 16 sudden for ordinary fraud offenses. It was
- 17 aimed at a particular new form of misconduct
- 18 that's simply not present in the words
- "aggravated identity theft" and on the facts of
- 20 this case.
- 21 If there are no further questions,
- 22 I'll submit.
- 23 CHIEF JUSTICE ROBERTS: Thank you, Mr.
- 24 Fisher, Mr. Suri. The case is submitted.

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